London Borough of Haringey
Haringey Local Development
Framework Core Strategy

Publication of a Development Plan Document (Regulation 27) – additional Regulation 27 on Affordable Housing & Employment Land Designations

November 2010 (consolidated with further evidence to support changes to the Employment Land Designations, September 2011)
Following the Examination in Public (EiP) in (June/July 2011) and to ensure soundness of the Core Strategy, the Council is undertaking a revised six week borough wide consultation on this document (ref CSSD-03 which was originally consulted on in Nov/Dec 2010) and the Sustainability Appraisal. Comments made to the previous consultation will be carried forward and do not need to be repeated.

The Introduction provides guidance on the background to this document along with guidance on how to make comments.

As this document focuses on housing and employment policies only, extracts from the submitted Core Strategy – SP2 and SP8 are included.

Appendix 1 provides clarity on how the changes in employment land designations are relevant to the future use of the borough’s employment areas.

1. Introduction

1.1 The London Borough of Haringey published the Local Development Framework Core Strategy Proposed Submission document in May 2010 to seek formal representations on the legal requirements and soundness of the document prior to submission to the Secretary of State for an Examination in Public by an Independent Planning Inspector.

1.2 Our analysis of the formal representations received between May and June 2010 shows that the responses fall into two broad categories:

- **Fundamental points** that seek a change in policy. These points will need to be considered in detail as part of the Examination in Public and will be considered alongside any other issues the Planning Inspector identifies as requiring detailed consideration;
- **Minor points** which simply clarify our policy intent, a correction or improved referencing. We have addressed as many representations as possible through amendments to the Core Strategy so long as they simply clarify our policy intent, correct errors, improve referencing or update supporting evidence. None of these amendments significantly affect the policy direction or soundness of the Core Strategy. These minor changes will be submitted alongside the Core Strategy for the Examination in Public.

1.3 Based on the outcome of the above consultation and additional local evidence we have made fundamental changes to the affordable housing element of SP2 Housing and some employment land designations associated with SP8 Employment. This paper sets out those changes.
Affordable Housing

1.4 The Core Strategy has been drafted to provide robust, locally distinctive policies for Haringey that do not repeat regional or national guidance. The affordable housing policy within the Proposed Submission Core Strategy stated that schemes of five or more units should provide 50% affordable housing on site. However, the Council’s Affordable Housing Viability Study (which was issued after the consultation) recommends that the policy threshold is maintained at ten units.

1.5 It is necessary to have an affordable housing policy in the Council’s emerging Core Strategy that is viable and achievable. Revising the housing policy to reflect the Council’s Affordable Housing Viability Study is essential so that the Core Strategy can be submitted to the Secretary of State for examination and found sound.

Employment Land

1.6 A number of representations were received during consultation seeking clarification on some of the employment land designations. It is important that we consider the designations to provide a positive strategic policy for safeguarding employment land, in order to meet our future requirements and to provide locally based employment across the borough up to 2026. The review is set out in the table below and identifies sites that could have their current designations adjusted to adapt to the changing environment around them as well as to acknowledge the uses already there. The process will also identify the sites that require stronger protection to ensure there are sufficient sites to accommodate ‘B’ class uses.

1.7 The fundamental changes to the Core Strategy have been subject to a Sustainability Appraisal using existing baseline data and new evidence available since May 2010.

Guidance on the Changes

1.8 In developing these fundamental changes we have followed the relevant guidance set out in PPS12 and considered:

- How the changes relate to the Core Strategy as a whole and the Sustainable Community Strategy;
- Whether general conformity with the London Plan and consistency with national planning policy is maintained;
- Whether consistency with other existing development plan documents is maintained;
- Whether consistency is maintained with other relevant plans and strategies which affect the delivery of the policies in the plan;
- Whether there are any further environmental, economic or social implications that have not already been covered in the sustainability appraisal; and
- The level of further consultation about the change that is required.
Commenting on the Changes

1.9 The Council is seeking final comments on the fundamental changes to the affordable housing element of SP2 Housing and the employment land designations, associated with SP8 Employment. The changes are set out below. This revised additional Regulation 27 consultation is part of the ongoing Examination in Public and necessary to ensure soundness of the Core Strategy.

1.10 As with all representations made in May-June 2010, and Nov/Dec 2010 it will be a matter for the Inspector conducting the Examination in Public to consider our proposed changes or any further comments about them.

1.11 The documents are available to view at the following locations:

- Planning Offices, 6th Floor, River Park House, Wood Green, N22 8HQ
- The Civic Centre, High Road, Wood Green, N22 8LE.

At libraries:
- Wood Green Central Library, N22
- Alexandra Park Library, N22
- Coombes Croft Library, N17
- Highgate Library, N6
- Hornsey Library, N8
- Marcus Garvey Library, N10
- Muswell Hill Library, N10
- St. Ann’s Library, N15 and
- Stroud Green Library, N4.

- Online: [www.haringey.gov.uk/local_development_framework/core-strategy-examination](http://www.haringey.gov.uk/local_development_framework/core-strategy-examination)

1.12 Responses should be made in writing, referencing your comments to the relevant paragraph, by email to ldf@haringey.gov.uk or Planning Policy Team, 6th Floor, River Park House, Wood Green, N22 8HQ.

1.13 If you have any questions on the documents, need copies of the documents or would like some assistance in making representations please call the Planning Policy team on 020 8489 1479, email ldf@haringey.gov.uk or visit our website at [www.haringey.gov.uk](http://www.haringey.gov.uk). Please submit any comments by 5pm on Thursday 3rd November 2011.
3.2  SP2 Housing (extract from Submitted Core Strategy)

3.2.1 High quality housing, which is decent and affordable, is one of the key priorities of Haringey’s Sustainable Community Strategy. In managing growth, new housing investment will be targeted at fostering the development of balanced neighbourhoods where people choose to live, which meet the housing aspirations of Haringey’s residents and offer quality and affordability, and are sustainable for current and future generations. This section of the Core Strategy looks at:

- The overall numbers of additional homes to be built in the borough;
- The proportion of affordable housing that the Council will seek;
- The mix of sizes and types of homes that are needed for particular groups of people;
- The design of high quality homes; and
- Gypsies and Travellers.

3.2.2 The Council will seek to ensure that everyone has the opportunity to live in a decent home at a price they can afford in a community where they want to live. The Council will therefore seek to establish a plentiful supply and a broad range of homes to meet the needs of particular groups of people over the life of the Core Strategy. As the objective in Section 1 sets out, the Council wishes to provide homes to meet Haringey’s housing needs and to deliver the housing target of 680 units per annum, in terms of affordability, quality and diversity and to help create mixed communities. This policy also performs well against the housing sustainability appraisal objectives.

This policy contributes to the spatial aspects of the following priorities in Haringey’s Sustainable Community Strategy:

**SCS Priorities**

- Meet housing demand;
- Meet population growth and change;
- Create more decent and energy efficient homes, focusing on the most vulnerable.

**SP2 – Housing**

The Council will aim to make full use of Haringey’s capacity for housing by maximising the supply of additional housing to meet and exceed the target of 6,800 homes from 2011/12 – 2020/21 (680 units per annum), and an additional indicative target of 3,400 from 2020/21 – 2025/26, until a new housing target is adopted by the Mayor in his replacement London Plan which the Council will meet and exceed thereafter.
Density and design standards to deliver quality homes

Excellence in design quality and sustainability will be required for all new homes. High quality new residential development in Haringey will be provided by ensuring that new development:

1. Meets the density levels set out in the London Plan (Table 3A.2 Density Matrix);
2. Complies with the housing standards and range of unit sizes set out in the Council’s Housing Supplementary Planning Document (SPD) 2008 and adopt the GLA Housing Space and Child Play Space Standards 2009 as Haringey’s own standards;
3. Aims to maximise housing for people whose circumstances makes them vulnerable and/or people with specific needs
4. Is built to 100% Lifetime Homes Standards with at least 10% wheelchair accessible housing or easily adaptable for wheelchair users with an aspiration for 20%. Units should range in size to allow families to stay together, and to accommodate live-in carers.

Secure high quality affordable housing

Affordable housing shall be achieved by:

5. Requiring sites capable of delivering ten or more units to meet a borough wide affordable housing target of 50%, based on habitable rooms;
6. Delivering an affordable housing tenure split of 70% Social Rented Housing and 30% Intermediate Housing;
7. Ensuring no net loss of existing affordable housing floorspace in development; and
8. Ensuring affordable housing units are designed to a high quality and are fully integrated within schemes.

Schemes below the ten unit threshold will be required to provide 20% affordable housing on site, based on habitable rooms, or provide financial contributions towards affordable housing provision.

The preferred affordable housing mix, in terms of unit size and type of dwellings, on individual schemes will be determined through negotiation, scheme viability assessments and driven by up to date assessments of local housing need, as set out in the Housing SPD.
Maximising Housing Supply in Haringey

3.2.3 The London Plan (2008) gives a London-wide target of 305,000 additional homes from 2006/07 – 2016/17 and a Haringey target of 6,800 additional dwellings (a target of 680 additional homes per annum).

3.2.4 In accordance with advice from the Government Office for London, the Council has contributed to the GLA’s Strategic Housing Land Availability Assessment (SHLAA) (2009) to identify the future capacity of the borough to accommodate new housing, rather than undertaking a separate borough-wide study. The London Plan shows a housing capacity of the borough of a minimum of 6,800 from 2006/07 - 2016/17 based on evidence from the London Housing Capacity Study undertaken in 2004. The draft Replacement London Plan (October 2009) is proposing a new housing target for Haringey of 820 units per annum. This is based on the results of the pan London SHLAA. If this new target is agreed, Haringey’s housing target will increase by 140 units per annum (680 units per annum to 820 units per annum) post 2011/12.

3.2.5 The Government Office for London and the GLA produced a guidance statement in March 2008 which proposes that boroughs should roll forward the housing target for 2006/07 – 2016/17 as an indicative figure prior to the completion of the SHLAA. The SHLAA was published in October 2009 as part of the London Plan Review. However, until the new targets have been agreed Haringey will continue to use 680 additional homes per year.

3.2.6 The Council’s housing target is provided through:

- Development and redevelopment, conversions from residential and non-residential properties (known as conventional supply) - 595 conventional units.
- non self contained homes. These are homes that share common facilities or services, such as hostels, residential care homes and student accommodation - 9 units; and
- vacant properties brought back into use - 77 units. These are homes that have been unused for at least 6 months or more.

3.2.7 Haringey produces a housing trajectory as part of its Annual Monitoring Report (AMR) and in line with PPS3 Housing. The housing trajectory shows which sites are expected to come forward over the next 15 years and measures Haringey’s performance in meeting its strategic housing target. For the period 2011/12 - 2026, the housing trajectory shows that the supply of additional homes is expected to be approximately 12,000. The borough’s housing trajectory also demonstrates that the Council is likely to exceed the 680 annual target (see Appendix 2) over the plan period. Over the plan period there will be sites that come forward for housing other than those already identified. These sites are known as “windfall sites” and will contribute towards meeting the housing need in Haringey. Such sites will be assessed to ensure that they meet the needs of the community and do not harm the environment.

(Figure 3.7 Haringey’s 15 Year Housing Land Supply – see proposed Core Strategy, May 2010 for this figure)
3.2.8 The Council will expect all new developments to be built to the highest quality standards. The Council will assess housing densities in planning applications in line with those set out in the London Plan Density Matrix (Table 3A.2). Further detail on area specific density characterisation will be included in the emerging Area Action Plans.

3.2.9 In 2007 the government set a target that by 2010 all Social Housing stock will have reached Decent Home Standards. A survey of the Council’s stock concluded that at March 2008, 42% of Council stock did not meet these standards. An investment programme is underway to address this, with similar improvements being carried out by other social landlords in the borough. At March 2010, 27.5% of Council stock did not meet the Decent Homes Standards. Some areas in the borough have wider environmental issues, for example, poor design of estates, where the Council is looking beyond the upgrading of individual homes and focusing on wider estate renewal and reduction of CO2 emissions. As domestic properties contribute 50% of all CO2 emissions in Haringey, improvements to the thermal efficiency of homes in the borough will be key to reducing fuel poverty and will contribute to the Mayor’s target of 60% reduction in carbon emissions in London by 2025.

3.2.10 Haringey contains both areas of relative affluence and concentrations of deprivation. The borough has high levels of housing need, and many homes do not meet the required standards of decency or are situated in run-down areas. At the same time the borough contains highly successful neighbourhoods. As such the Council’s Housing Strategy (2009) seeks to address these issues by narrowing the gap and encouraging a greater housing mix across the borough. The Council will work with its partners to find innovative ways of making home ownership more affordable for those on low and medium income.

3.2.11 Haringey is committed to putting the welfare of children and young people first. There is evidence that inadequate space standards can lead to pressures on families and particularly children (GLA 2006). Good quality housing design can improve social wellbeing and quality of life by reducing crime, improving public health, easing transport problems and increasing property values. Building for Life promotes design excellence and celebrates best practice in the house building industry. Haringey will ensure that CABE’s Building for Life criteria are used to evaluate the quality of new housing developments across the borough and that all new affordable housing funded through the National Affordable Housing Programme meets or exceeds the minimum standard required by the HCA.

3.2.12 The Council’s Housing Strategy 2009 – 2019 sets out the vision to create:

*Neighbourhoods that people choose to live in with a balance of different types of homes which offer quality, affordability and sustainability for current and future generations.*
In order to achieve this, the Council’s five aims are:

1. to meet housing need through mixed communities which provide opportunities for our residents;
2. to ensure housing in the borough is well managed, of high quality and sustainable;
3. to provide people with the support and advice they need;
4. to make all homes in the borough a part of neighbourhoods of choice; and
5. to contribute to creating the Greenest Borough.

3.2.13 There are areas in the borough where over the years many properties have been converted from single dwellings into a large number of flats. Where many conversions happen in one area it can result in problems such as a significant increase in on street parking, a loss of family housing and a deterioration in the residential environment. The Council will resist conversions if they are of poor quality design, result in an increase in on street parking and are of poor environmental conditions. Further detail will be set out in the Council’s emerging Development Management DPD.

Lifetime homes and wheelchair accessible housing for people with specific needs

3.2.14 In recognition of the need for disabled people to have the same options as other people the Council will require a proportion of all new residential development to be 10% fully wheelchair accessible. However, a more aspirational target of 20%, after 2016, may be applied to future developments recognising that Haringey has an ageing population.

3.2.15 The Council also recognises the importance of the transforming social care and personalisation agenda and the aim of putting people with specific needs and disabilities in control of the resources they need to help them live in the way they want. Increasing and diversifying the range of housing options, including the development of innovative supported housing that enables people with specific needs to become full and active members of their communities will be critical in helping the Council achieve this aim.

Family Housing

3.2.16 The Council is mindful that particular communities have special housing requirements and will take these into account. Housing need particularly affects BME households, with 40% of Black African and Asian households living in unsuitable accommodation. Responding to this shortfall is a priority for the Council.

Affordable housing

3.2.17 Given the level of housing need in the borough, the Council wishes to deliver as many affordable homes as possible. Haringey’s most recent Housing Needs Assessment (2007) identified a shortfall of 4,865 affordable dwellings a year for the next five years. This has led to overcrowding and a proliferation of Houses in Multiple Occupation (HMOs). This is compared with the London average of 21%
and is three times above the national average at 9%. Housing demands identify acute need for family homes (3+ bedrooms) and housing for larger families who have specific cultural and social requirements. This represents challenges for the borough in that many of those in priority need and in temporary accommodation require larger units. Such units are not widely available in the existing housing stock.

3.2.18 26% of residents consider affordable decent homes to be the most important thing in making somewhere a good place to live, and 17% think that it is the thing that most needs improving in the local area. Housing need is reflected in high demand for social housing.

3.2.19 In 2009/10, 2511 households joined the Housing Register, while only 710 households secured a permanent social rented home. In October 2010, 3,321 households in Haringey were living in temporary accommodation. The borough faces a huge challenge in meeting government targets to reduce these numbers.

3.2.20 In light of local circumstances, the Council will apply the 50% strategic London target for new affordable housing and the ten dwelling threshold. Within that the Council will apply the London wide objective that 70% of affordable provision should be social housing and 30% intermediate housing. The current London Mayor intends to remove the 50% London-wide target and proposes to adjust the split between social and intermediate housing from 70/30 to 60/40. The Council commissioned a Strategic Housing Market Assessment (SHMA) jointly with seven neighbouring boroughs in 2009; however the results have not yet been published in their final form. It is clear from the preliminary results of the SHMA that there is a very high level of housing need in the borough and that most of this consists of a requirement for social rented housing. This is consistent with previous assessments of housing need in Haringey – in particular the Housing Needs Survey of 2007. It is clear from this work that housing needs level in the borough can justify a target of at least 50% affordable housing on all new residential developments of ten or more units. The SHMA will provide further evidence to support policy development in relation to tenure split.

Additionally, Haringey has undertaken its own Affordable Housing Viability Study (October 2010) which demonstrates that such a target is achievable and viable, if applied sensitively. In terms of viability, the Study also concludes that schemes below the ten unit threshold can provide 20% affordable housing on site, based on habitable rooms, or provide a financial contribution towards affordable housing provision. During the downturn in the housing market each scheme will be examined carefully in order not to restrain residential development. Further detail on negotiating affordable housing can be found in the emerging Development Management DPD.

3.2.21 The Council will seek to achieve the maximum reasonable proportion of affordable housing through negotiating section 106 agreements on all suitable development sites. Affordable housing should be provided on site so that it contributes to achieving the objective of creating more mixed communities and avoids creating concentrations of deprivation.
3.2.22 There may be physical or other circumstances where an off-site provision would be preferable or cases where the off-site provision would be of superior quality than which could be provided on site. Off-site provision misses the opportunity for creating mixed and balanced communities and will only be acceptable where the Council is satisfied that the preferred unit mix and tenure of affordable housing could not be provided on site.

3.2.23 Where it is considered appropriate to provide the affordable housing off site a higher proportion of affordable housing will be sought in order to reflect the fact that the development achieved 100% private market housing on the initial site. The two sites should be considered together for the purpose of calculating the affordable housing to be provided to ensure that the percentage of affordable housing delivered is 50% of the total number of habitable rooms developed across both sites. The ratio of affordable housing to private market housing when provided on site would be 1:1. Therefore 100% of the habitable rooms provided on an alternative site should be affordable.

3.2.24 To achieve inclusive and mixed communities the Council will give priority to the provision of affordable housing and homes for older and vulnerable people. The Council will seek to enhance the support available for people to remain in their homes or to live as independently as possible. The Council recognises the need to change the character of housing provision for older members of the community. New provision will seek to combine independent living and care on the same sites where possible.

3.2.25 According to CABE’s Building for Life successful development fully integrates the tenure mix avoiding differentiation between individual dwellings and parts of the scheme based on their area. Therefore, the Council will seek to avoid large single tenure developments or the predominance of a single tenure type in any one area.

3.2.26 The Council’s first Borough Investment Plan (BIP), September 2010, highlights the diverse needs of Haringey’s communities focusing on Haringey as a place with planned regeneration, housing and associated infrastructure projects fitting together as part of Local Area Plans. This represents a shift away from the reactive programme based approach towards the place shaping approach to meet local community needs.

3.2.27 A significant proportion of the new homes delivered over the next ten years will be supplied at Tottenham Hale and Haringey Heartlands which are designated as an Area of Opportunity and Area for Intensification respectively. The BIP details these and other significant regeneration opportunities in Haringey, particularly the wider Tottenham area including the Seven Sisters Corridor linking through from the major regeneration of Woodberry Down in Hackney to Tottenham Hale (including Lawrence Road) and extending to the Spurs Stadium development and other strategic projects such as Hornsey Town Hall and Hornsey Depot sites. These projects will produce housing supply in a range of tenures and sizes recognising supported housing requirements for vulnerable persons with training and employment opportunities to create mixed and sustainable communities.
Indicators to monitor the delivery of SP2

- Annual average housing provision over the plan period in accordance with the London Plan targets up to 2016;
- 50% affordable housing provision on sites;
- Levels of densities for residential development in line with PPS3 and the Density Matrix of the London Plan;
- All new housing built to Lifetime Homes Standards and 10% wheelchair accessible housing; and
- All new housing built to high quality design and meet CABE Building for Life criteria.

For further details on national, core and local indicators please see Haringey's Monitoring Framework supporting document.

Key evidence and references

- Haringey's Housing Needs Assessment, Fordhams, 2007;
- Haringey's Housing Supplementary Planning Document, London Borough of Haringey, 2008;
- Haringey's Affordable Housing Viability Assessment, Tribal Consulting, 2010;
- Design and Quality Standards, Homes and Communities Agency, 2007;
- North London Sub-regional Strategic Housing Market Assessment, ORS 2010;
- The London Plan (consolidated with Alterations since 2004), Mayor of London 2008;
- Planning Policy Statement 3: Housing, Department of Communities and Local Government 2006.
5.1 SP8 Employment (extract from Submitted Core Strategy)

5.1.1 A key priority of Haringey’s Sustainable Community Strategy is to ensure economic vitality and prosperity is shared by all. This will be achieved by promoting a vibrant economy, meeting business needs, increasing skills, raising employment and reducing worklessness so that all residents can contribute to and benefit from a prosperous economy.

5.1.2 As the objectives in Section 1 set out, the Council wishes to strengthen Haringey’s economy by reducing worklessness by increasing skills, raising educational attainment, and improving childcare and nursery provision. The Council would also like to meet the needs of different sectors of the economy, including SMEs and those organisations within the voluntary sector through the provision and range of premises of different types, sizes and costs.

5.1.3 Strategic policies 8 and 9 are important in achieving the vision and objectives of the Sustainable Community Strategy, the Regeneration Strategy and this Core Strategy by protecting employment land, providing more jobs and training opportunities needed to support Haringey’s growing population and by securing land and premises for the borough’s businesses.

This chapter contributes to the spatial aspects of the following outcomes in Haringey's Sustainable Community Strategy.

SCS Priorities:

- Reduce worklessness;
- Increase skills and educational achievement;
- Increase sustainable economic activity;
- Maximise income; and
- Address child poverty.

SP8 – Employment

The Council will secure a strong economy in Haringey and protect the borough’s hierarchy of employment land, Strategic Industrial Locations, Locally Significant Industrial Sites and Local Employment Areas.

The Council will:

- Protect B uses including light industry, logistics, warehousing and storage facilities to meet the forecast demand of 137,000m² up to 2026;
- Support local employment and regeneration aims;
- Support environmental policies to minimise travel to work;
- Support small and medium sized businesses that need employment land and space; and
- Contribute to the need for a diverse north London and London
economy including the need to promote industry in general in the Upper Lea Valley and in particular promote modern manufacturing, business innovation, green/waste industries, transport, distribution and logistics.

**Strategic Industrial Locations**
The Council will safeguard the following sites as Strategic Industrial Locations (SIL) as identified in the London Plan:

- Brantwood Road, N17;
- Lindens/Rosebery Works, N17;
- Marsh Lane, N17;
- North East Tottenham, N17; and
- Millmead.

**Locally Significant Industrial Sites**
The Council will safeguard the following sites as Locally Significant Industrial Sites (LSIS) for a range of industrial uses (B1 (b), (c), B2 and B8) where they continue to meet demand and the needs of modern industry and business:

- Crusader Industrial Estate, N15;
- Bounds Green Industrial Estate;
- Cranford Way, N8;
- Friern Barnet Sewage Works, N10;
- Vale Road/Tewkesbury Road, N15;

**Local Employment Areas**
The Council has identified other local employment generating sites in the borough that need protection. Local Employment Areas (LEAs) are employment sites that offer a more flexible approach to the uses on them..

This category has been divided into two sub-categories: **Employment Land and Regeneration Areas**.

**Employment Land (EL)** is land that is deemed acceptable for other employment generating uses that complement the traditional ‘B’ use classes, such as a small scale ‘walk-to retail, cafes and crèche/nursery. The following sites will be protected as Employment Land:

- Campsbourne, N8;
- N17 Studios, 784-788 High Road, N17;
- High Road West, N17;
- Queen Street, N17;
- South Tottenham, N17;
- White Hart Lane, N17;
- Wood Green (northern area);
- High Road East, N17;
- Lane west of railway/Millmead SIL; and
- Rangemoor Road/Herbert Road, N15.
A Regeneration Area is the most flexible of the categories as it can include uses appropriate in a mixed use development, such as small scale ‘walk-to’ retail, community and residential uses. However, the approach to mixed uses in Regeneration Areas must have regard to London Plan policy 2A.8 so as not to encourage retail development outside of designated town centres. The following sites will be protected as Regeneration Areas:

- Hale Wharf, N17;
- Tottenham Hale, N17; and
- Willoughby Lane, N17.

5.1.4 Taking a more flexible approach, where local employment areas are no longer suitable for industrial or other employment generating uses a progressive release of land will be carried out, in order to facilitate urban regeneration. Haringey will have regard to the criteria set out in paragraphs 4.11-4.13 of the Mayor’s SPG on Industrial Capacity when considering the release of industrial land, including Locally Significant Industrial Sites and Local Employment Areas. The criteria are based on general economic and land use factors and indicators of industrial land demand. Regard will also be had to the qualitative characteristics of location and specific sites.

5.1.5 The Council has identified a hierarchy of employment land, where certain types of employment uses should be concentrated. These employment areas vary in age, quality and size of buildings, access and the nature of the businesses within them.

**Strategic Industrial Land (SIL)**

5.1.6 In terms of Strategic Industrial Locations (SILs), north London contains 20% of London’s industrial land with seven SILs, two of which are located in Haringey (part of Central Leeside and Tottenham Hale). These sites form a London wide framework of sites for industry, business and warehousing. The London Plan states that in managing the stock of industrial land, account should be taken of the need to make provision for transport land and land for waste management facilities in line with the self-sufficiency requirements of the London Plan and taking into account some of the Central Activity Zone’s needs.

5.1.7 The London Plan identifies two broad categories of SIL, Preferred Industrial Locations (PILs) and Industrial Business Parks (IBPs). Within Haringey, Central Leeside (which includes Brantwood Road, North East Tottenham and Marsh Lane) and Tottenham Hale are classed as SIL - the latter is an IBP which accommodates businesses requiring a higher quality environment.

5.1.8 The SILs within the Central Leeside boundary will be protected against redevelopment and retained in employment. This is particularly important, given the proposal for around 5000 new homes in Enfield, on the border of these employment sites. These employment areas could provide jobs and training for some of these residents and contribute towards creating a mixed and sustainable community. It is
for this reason that changes of use outside the ‘B’ use class, that are not consistent with or complimentary to traditional B uses, will not be allowed.

5.1.9 The Mayor's Industrial Capacity SPG expands on Policies 2A.7 and 3B.5 of the London Plan to manage, promote and, where appropriate, protect Strategic Industrial Locations, London’s strategic reservoir of industrial development capacity. The SPG identifies the ‘plan, monitor and manage’ approach to surplus industrial land, with the aim of reconciling the relationship between supply and demand during 2006-2026. Furthermore, when the net reduction in industrial land demand, and management of vacancy rates are considered, there is scope for the release of around 814 hectares of industrial land in the north sub-region (48ha per annum over the period 2006-16 and 33ha per annum for 2016-26). Haringey is classified as a "limited transfer" of industrial sites, which means safeguarding the best quality sites and managing the rest to reduce vacancy rates where possible. This means that in developing policies for the retention and release of land, Haringey should take account of this classification.

Locally Significant Industrial Sites (LSIS)

5.1.10 These are well established industrial areas and the aim is to retain them solely for uses that fall within B1(b), (c), B2, B8 uses or uses that share strong similarities to this use class. Retail development does not fall within the scope of this policy. In line with the 2008 Employment Study, the Council will protect these areas to provide choice and flexibility in employment land. The Council will look at opportunities to improve and enhance the general environment of these areas and buildings but will not permit any change of use from those listed above.

Employment Land and Regeneration Areas

5.1.11 These areas will be treated more flexibly and uses that generate employment other than the B use class will be considered. Some of these activities fall outside the confines of the B class uses that are characteristic of those in the Locally Significant Industrial Sites but nevertheless provide a source of employment and contribute to the local economy.

5.1.12 In principle, mixed use development including residential, employment small scale ‘walk-to’ retail, cafes, crèche/nursery and other community facilities may be appropriate in some Local Employment Areas (as listed in SP8). These areas provide the opportunity to provide essential community infrastructure for the local community at large. In accordance with the findings of the Haringey Employment Study 2008, a more proactive and positive approach to planning for economic development is required. It will be important for Local Employment Areas to take a flexible approach to economic development by not placing significant restrictions on the type of employment use that is permitted on allocated sites.

Protection & Enhancement of Existing Employment Sites

5.1.14. In March 2010 (for the period April 2009 – March 2010) the employment rate in Haringey was 59%, lower than that of London (68%) and England (70%), and down approximately 4.8% over the previous 2 years. Haringey’s economy is dominated by employment in three broad sectors namely:

- The public sector 24% (including education and health);
- Retail 13% and
- Service sector 18% (ranging from cafes, pubs, banks and estate agents).

5.1.15 Haringey’s relatively strong representation in the manufacturing sector compared to other areas reflects the presence of significant strategic and local industrial areas in the borough. However, over the life of the LDF the Council should consider means of balancing the needs of competitive industrial and manufacturing activities with service and warehousing sectors with significant growth potential.

5.1.16 The London Plan 2008 provides employment growth projections for the north London sub-region of 300,000 additional jobs over the period 2006 – 2026 (14,300 per annum). Haringey has a key role in contributing to this target.

5.1.17 The Upper Lee Valley area is predominantly a small firms economy and public sector employment represents the largest single sector for jobs in the north London region. Economic performance has declined over the years and large tracts of land previously in employment use are obsolete.

5.1.18 A review of the borough’s existing employment land and buildings was undertaken in 2009. The Employment Study 2009 provided an assessment of the employment land and demand in the borough. The study recommended that all existing employment sites (designated or otherwise) be retained. Therefore, in the first instance, support will be given for the other designated sites and the smaller sites to remain in employment use. However, flexibility will be shown for alternative uses that complement the employment uses, contribute to social infrastructure or provide training.

5.1.19 Manufacturing employment in Haringey continues to decline. Indeed, this decline is more pronounced in Haringey than in London or Great Britain. Haringey’s Employment Land Study 2009 reflects this change in employment base by predicting a need for total floorspace requirement of approximately 137,000m² for the period 2006 - 2026. This includes a net reduction in demand for industrial floorspace as well as a modest net increase in logistics, warehousing and storage facilities. The majority of demand is predicted to be for B1 floorspace including light industrial. Much of this could be provided in Wood Green Metropolitan Town Centre and the District Town Centres. This is supported in a working paper (39) produced by GLA which states that employment in all sectors is either flat or has shown moderate growth.

5.1.20 The Mayor’s Industrial Capacity SPG urges boroughs to make employment land available for transport functions, such as rail freight facilities, bus garages and waste management facilities. The identification of sites for future waste
management facilities will be addressed by an emerging North London Waste Plan. The identification of rail freight sites in London is part of ongoing work by Transport for London.

5.1.21 The need for an increase in the provision of good quality, flexible office space, particularly for small businesses is supported by the views of commercial property agents active in Haringey as identified in a survey carried out as part of the Employment Land Study 2008. SMEs are also an important part of Haringey’s economy, and the London Plan highlights the need for local authorities to ensure adequate provision is made for SMEs, given the anticipated role of these businesses in accommodating future growth of employment outside central London. Where appropriate and viable, the Council will encourage the provision of such office accommodation for SMEs. In addition, environmental enhancement and high quality design are an important element in the enhancement of existing employment sites. Please see SP11 for the Council’s approach to design.

5.1.22 The North London Employment Land Study (2006) indicated that Haringey has the oldest industrial/warehousing stock in the sub-region. There is little opportunity for speculative construction due to few opportunities for redevelopment on reasonably sized plots. The market was described as being restricted due to the lack of single large occupiers and the highly fragmented ownership of many sites. In the study, most of the borough’s stock was identified as either good or reasonable with a smaller proportion of buildings identified as poor or very poor compared to North London as a whole. Haringey’s net employment land demand was forecast to be reduced over the period to 2016. Haringey was not perceived to be a key office location mainly due to its proximity to the centre of London, with most demand originating from companies historically located in the area. These findings were supported by the London Office Policy review in 2007.

5.1.23 In June 2009, the North London Strategic Alliance commissioned a report, which looked at the economic position of the Upper Lee Valley and how it could contribute to opportunities to provide more workspace and leisure as well as improving its existing business base. Its proximity to the major road network gives it a strong position from which to entice businesses and other appropriate uses as well as exploit opportunities to create and improve recreation and leisure pursuits. The report has four themes which will be used as a basis for implementing the strategies:

- Green/sustainable industries and resource management;
- Employment and skills - apprenticeships;
- Developing the further and higher education offer; and
- 2012 and the visitor economy.

5.1.24 The Outer London Commission has recently carried out an economic profile. The Commission’s interim findings concluded, among other things, that growth should focus on successful areas and not start from scratch; that there is a need to release land for development, that outer London needs to improve skills through higher or further education to reinforce its offer; and that there is a need to re-invent, re-brand and actively market parts of outer London and its distinct offers.
Higher Density Uses on Existing Sites

5.1.25 The policy focuses on facilitating the restructuring of the borough’s employment land portfolio to allow an increase in B1 floorspace whilst enabling the modernisation of old stock and managed transfer of obsolete industrial sites to alternative uses. Balanced restructuring and diversification is more likely to assist in stimulating sustainable economic growth compared to an approach which focused on a significant net increase or decrease in the total supply of employment land in the borough.

Green Industries

5.1.26 The Council is committed to reducing and mitigating the negative effects of climate change. In order to help achieve this and in conjunction with policies in the London Plan (chapter 4A), the Council will support and promote the development of green industries and green practices. For example, the Council will expect new large developments to incorporate CHP and other renewable fuels, wherever possible. Industries that manage recycling and reuse of waste within the borough will be encouraged, as will industries that reduce their carbon footprint in their day-to-day activities. This is also in line with SP4 Working Towards a Low Carbon Haringey.

Small and Medium Enterprises

5.1.27 The London Plan describes the North London sub-region as stretching from the Central Activities Zone (CAZ) to the northern fringe of London with an exceptionally varied set of strongly defined communities. Economic performance is described as being varied with some strong employment growth in the CAZ and its fringe, but with other areas continuing to experience deprivation and slow growth/declining employment, including parts of the Upper Lee Valley and industrial areas around the North Circular Road. The release of surplus industrial land to other uses will need to be rigorously managed, particularly in areas that can accommodate this release. This includes Opportunity Areas to the east (including Tottenham Hale) and to the west (Haringey Heartlands, including Wood Green Metropolitan Town Centre). Small and medium sized enterprises (SMEs) are important elements in the sub-regional economy and they need to be fully supported.

Indicators to monitor the delivery of policy SP8

- Increase in B1 (a), (b), (c), B2 and B8 floorpsace;
- % of development contributions secured for training purposes and to support initiatives to reduce worklessness;
- Number of new jobs created;
- Number of new businesses registered in Haringey; and
- The determination and monitoring of planning applications and appeals.

For further details on national, core and local indicators please see Haringey’s Monitoring Framework supporting document.
Key evidence and references

- Haringey Unitary Development Plan, London Borough of Haringey 2006;
- Haringey's Well being Strategic Framework, Haringey Strategic Partnership 2007;
- The London Plan (consolidated with Alterations since 2004), Mayor of London 2008;
- Economic Profile of Key Locations in Outer London, Outer London Commission 2009;
- An Economic Vision for the Upper Lee Valley, North London Strategic Alliance 2009;
- Planning Policy Statement 4: Planning for Sustainable Economic Growth;
- Department of Communities and Local Government 2009.
Appendix 1 - Review of Haringey's Employment Land Designations

A1.1 In conjunction with the Core Strategy’s objectives to protect employment land, provide more jobs and training opportunities and securing land and premises for the borough’s businesses, this review of defined employment land in the borough aims to ensure there is adequate land for employment uses up to 2026.

A1.2 Haringey contains 22 Defined Employment Areas (DEAs). These are the largest clusters of employment related uses in the borough and are long established locations for such uses. An appraisal of the potential future role of 11 of the borough’s DEAs was undertaken to feed into the emerging Core Strategy. The future roles considered were classified as follows:

- Opportunity for intensification and redevelopment within the existing employment area;
- Retention of employment uses with opportunities for greater flexibility in the range of uses particularly those which enable the retention or intensification of employment within the employment area;
- Reclassification for mixed use development, including residential.

A1.3 The proposed changes in designation to 11 of the designated areas reflects the alteration of the uses to those areas over the years and attempts to reconcile the existing use of those areas to their possible transformation in the future.

A1.4 Occupiers at DEAs reflect the structure of the local business base including significant food, manufacturing, car repair and service activities. These activities occupy a range of B1, B2, B8 and Sui Generis premises. The appraisals include a factual description of each employment area and reflect planning and transport considerations and propose a classification appropriate to the type of uses already on there.

A1.5 Table 1 below sets out which employment areas are to be re-designated and the maps show the current and proposed type of employment land. The outcome of each appraisal, taking account of national and regional policy, along with opportunities and proposals for each DEA are described and illustrated in the figures below.

Employment Land Hierarchy

A1.6 To accord with PPS4 and the London Plan, Haringey has established a hierarchy of Employment Land. This sets out the Council’s intention to safeguard Strategic Industrial Locations (SIL), Locally Significant Industrial Sites (LSIS) and Local Employment Areas (LEAs). The emerging Core Strategy is proposing the following hierarchy of employment land:
Strategic Industrial Locations (SILs) have the strongest protection against change of use from traditional ‘B’ uses. These sites are London’s main reservoir of industrial land and have been identified through the London Plan. They play a vital role in the availability of industrial land within London and so changes of use outside of traditional ‘B’ class uses are strongly resisted. The sites included in this category include:

- Brantwood Road, N17;
- Lindens/Rosebery Works, N17;
- North East Tottenham, N17;
- Marsh Lane, N17 and
- Millmead.

Locally Significant Industrial Sites (LSISs) have local industrial protection and should be identified in development plans. The Council will safeguard the following sites as LSIS for a range of industrial uses (B1 (b), (c), B2 and B8) where they continue to meet demand and the needs of modern industry and business:

- Crusader Industrial Estate, N15;
- Bounds Green Industrial Estate, N11;
- Cranford Way, N8;
- Former Friern Barnet Sewage Works, N10; and
- Vale Road/Tewkesbury Road, N15.

Local Employment Areas (LEAs) are employment sites that offer a more flexible approach to the uses on them. This category has been divided into two further categories. Employment Land (EL) is land that is deemed acceptable to use for other employment generating uses that complement the traditional ‘B’ class uses, such as small scale walk to services for example cafés and crèche/nursery, creative and cultural industries. A Regeneration Area (RA) is the most flexible of the categories and these areas are appropriate for comprehensive redevelopment for mixed use, including residential, employment and community facilities.

The sites in the Employment Land category include:

- Campsbourne, N8;
- High Road West, N17;
- Queen Street, N17;
- White Hart Lane, N17;
- Wood Green (northern area), N22;
- N17 Studios, 784-788 High Road, N17;
- High Road East, N17;
- South Tottenham, N17;
- Rangemoor Road/Herbert Road, N15; and
- Land to the west of Millmead/railway line
The sites in the Regeneration Area category include:

- Hale Wharf, N17;
- Tottenham Hale (Ashley Road), N17; and
- Willoughby Lane, N17.

Recommendations

A1.7 Reflecting the ethos of PPS4 and the draft NPPF, it is important for Core Strategy employment policies to promote a proactive and positive approach to planning for economic development. Moreover, it will be important for flexibility to be built into policies by not placing significant restrictions on the type of employment use that is permitted on most allocated sites.

A1.8 As set out in the 2008 Employment Study and the emerging Core Strategy policy SP8 Employment an estimate of future employment floorspace need in Haringey amounts to around 137,000 sqm (net) for the period 2006-2026. The existing bank of DEAs can potentially accommodate this demand particularly if economic restructuring which is likely to see the re-use and redevelopment of land is carried out.

A1.9 In facilitating this restructuring/economic diversification approach, it will be essential to adopt policies which strongly encourage the intensification and improvement of existing employment areas, particularly the borough’s hierarchy of employment land set out above. Given the limited amount of readily available supply relative to future demand, justification remains for pursuing a strong approach to safeguarding existing employment clusters for business and industrial use.

A1.10 Overall, it is recommended that the review of the borough’s 11 designated employment areas will ensure a proactive and positive approach to economic development and their protection will provide choice and flexibility as circumstances change over the life of the Core Strategy, in line with national and regional guidance.
<table>
<thead>
<tr>
<th>UPD NUMBER</th>
<th>NAME</th>
<th>EXISTING TYPE OF DEA</th>
<th>PROPOSED TYPE OF DEA</th>
<th>AREA (Hectares)</th>
<th>REASON FOR CHANGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Crusader Industrial Estate, N15</td>
<td>IL</td>
<td>LSIS</td>
<td>1.57</td>
<td>No change</td>
</tr>
<tr>
<td>2</td>
<td>Bounds Green Industrial Estate, N11</td>
<td>EL</td>
<td>LSIS</td>
<td>5.52</td>
<td>A change in designation will ensure this DEA is targeted towards more traditional industrial uses.</td>
</tr>
<tr>
<td>3</td>
<td>Brantwood Road, N17</td>
<td>IL</td>
<td>SIL</td>
<td>16.93</td>
<td>No change. (Part of Central Leeside).</td>
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<tr>
<td>4</td>
<td>Campsbourne, N8</td>
<td>RA</td>
<td>LEA - EL</td>
<td>0.55</td>
<td>A change in designation will ensure this DEA is targeted towards traditional industrial uses and uses that complement traditional industrial uses.</td>
</tr>
<tr>
<td>5</td>
<td>Cranford Way, N8</td>
<td>IL</td>
<td>LSIS</td>
<td>7.87</td>
<td>No change.</td>
</tr>
<tr>
<td>6</td>
<td>Friern Barnet Sewage Works, N10</td>
<td>EL</td>
<td>LSIS</td>
<td>6.2</td>
<td>A change in designation will ensure this DEA is targeted towards more traditional industrial uses.</td>
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Complies with pre-application
<table>
<thead>
<tr>
<th>UPD NUMBER</th>
<th>NAME</th>
<th>EXISTING TYPE OF DEA</th>
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<th>AREA (Hectares)</th>
<th>REASON FOR CHANGE</th>
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<tr>
<td></td>
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<td></td>
<td>discussions which have already taken place to use part of site for recycling centre and other part as waste station. For further clarity and information please see page 41.</td>
</tr>
<tr>
<td>7</td>
<td>Hale Wharf, N17</td>
<td>RA</td>
<td>LEA -RA</td>
<td>1.72</td>
<td>No change.</td>
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<td>N17 Studios 784-788 High Road, N17</td>
<td>EL</td>
<td>LEA -EL</td>
<td>2.10</td>
<td>No change.</td>
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<td>9</td>
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<td>IL</td>
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<td>2.58</td>
<td>A change in designation will relax the current restrictions, allowing complementary uses to traditional industrial uses.</td>
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<td>10</td>
<td>Lindens/Rosebery Works, N17</td>
<td>SEL -IL</td>
<td>SIL</td>
<td>1.32</td>
<td>No change.</td>
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<tr>
<td>11a</td>
<td>Millmead, N17</td>
<td>SEL -IL</td>
<td>SIL</td>
<td>11.47</td>
<td>A change in designation will ensure this DEA is targeted towards more traditional industrial uses.</td>
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<tr>
<td>UPD NUMBER</td>
<td>NAME</td>
<td>EXISTING TYPE OF DEA</td>
<td>PROPOSED TYPE OF DEA</td>
<td>AREA (Hectares)</td>
<td>REASON FOR CHANGE</td>
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</tr>
<tr>
<td>11b</td>
<td>Land to the west of railway line, N17</td>
<td>SEL RA</td>
<td>LEA - EL</td>
<td></td>
<td>A change in designation will tighten the current restrictions, only allowing traditional industrial uses and complementary uses to traditional industrial uses.</td>
</tr>
<tr>
<td>12</td>
<td>North East Tottenham, N17</td>
<td>SEL IL</td>
<td>SIL</td>
<td>15.5</td>
<td>No change. (Part of Central Leeside).</td>
</tr>
<tr>
<td>13</td>
<td>Queen Street, N17</td>
<td>IL</td>
<td>LEA - EL</td>
<td>1.6</td>
<td>A change in designation will relax the current restrictions, allowing complementary uses to traditional industrial uses.</td>
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<tr>
<td>14</td>
<td>South Tottenham, N17</td>
<td>SEL IL</td>
<td>LEA - /EL</td>
<td>9.12</td>
<td>A change in designation will relax the current restrictions allowing complementary uses to traditional industrial uses.</td>
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<tr>
<td>UPD NUMBER</td>
<td>NAME</td>
<td>EXISTING TYPE OF DEA</td>
<td>PROPOSED TYPE OF DEA</td>
<td>AREA (Hectares)</td>
<td>REASON FOR CHANGE</td>
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<td>-----------------</td>
<td>-------------------</td>
</tr>
<tr>
<td>15</td>
<td>Tottenham Hale (Ashley Road)</td>
<td>SEL RA</td>
<td>LEA -RA</td>
<td>13.22</td>
<td>No change.</td>
</tr>
<tr>
<td>16</td>
<td>Vale Road/Tewkesbury Road, N15</td>
<td>IL LSIS</td>
<td>6.73</td>
<td>No change.</td>
<td></td>
</tr>
<tr>
<td>17</td>
<td>White Hart Lane, N17</td>
<td>IL LEA -EL</td>
<td>8.05</td>
<td>A change in designation will relax the current restrictions, allowing complementary uses to traditional industrial uses.</td>
<td></td>
</tr>
<tr>
<td>18</td>
<td>Willoughby Lane, N17</td>
<td>IL LEA - RA</td>
<td>1.1</td>
<td>A change in designation would allow a wide range of uses including residential and community uses.</td>
<td></td>
</tr>
<tr>
<td>19</td>
<td>Wood Green (northern area)</td>
<td>SEL RA</td>
<td>LEA -EL</td>
<td>6.45</td>
<td>A change in designation will tighten the current restrictions, only allowing complementary uses to traditional industrial uses.</td>
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<tr>
<td>20</td>
<td>High Road East, N17</td>
<td>EL LEA -EL</td>
<td>1.03</td>
<td>No change.</td>
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</tr>
<tr>
<td>UPD NUMBER</td>
<td>NAME</td>
<td>EXISTING TYPE OF DEA</td>
<td>PROPOSED TYPE OF DEA</td>
<td>AREA (Hectares)</td>
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<td>------------------</td>
</tr>
<tr>
<td>21</td>
<td>Marsh Lane, N17 SEL IL</td>
<td>SIL</td>
<td>2.1</td>
<td>No change. Part of Central Leeside.</td>
<td></td>
</tr>
<tr>
<td>22</td>
<td>Rangemoor Road/Herbert Road, N15 SEL RA</td>
<td>LEA -EL</td>
<td>3.03</td>
<td>A change in designation will tighten the current restrictions, only allowing complementary uses to traditional industrial uses.</td>
<td></td>
</tr>
</tbody>
</table>
DEA 2 Bounds Green Industrial Estate, N11

Bounds Green DEA is designated an Employment Location in Haringey’s UDP (2006). The DEA is located within Pinkham Way, Bounds Green Road, Cline Road and the railway line. The site is close to New Southgate rail station and Arnos Grove tube station, which is served by the Piccadilly line. Bounds Green tube station, also served by the Piccadilly line, and Bowes park rail station are in close proximity. The main access point is via Bounds Green Road, but the site can also be accessed via Cline Road and Pinkham Way.

There are very few vacant units within the site and the predominant uses fall within the B1, B2 and B8 category, (with a few ancillary uses falling within the A1 and A2 use class category). Some of the units along Gateway Mews (which backs onto the new housing estate) fall into the A1 and A2 category, but these are relatively few.

The site is close to our of town centre retail uses on the other side of the North Circular in both Enfield and Barnet. Enfield have recently adopted a masterplan for New Southgate for mixed use development. The proposed change from an Employment Location (EL) to a Locally Significant Industrial Site (LSIS) will help protect the site from an over-expansion of retail uses and other non B uses – a problem that is particularly pertinent, given the site’s easy access via Pinkham Way and Bounds Green Road. This approach reflects national and regional guidance and enables the Council to accommodate future changes in the London and local economy. This re-classification will also safeguard the borough’s employment areas as well as facilitating a better quality of employment land.

DEA 4 Campsbourne, N8

Campsbourne DEA is designated a Regeneration Area in Haringey’s UDP (2006). This DEA is a small site surrounded by residential areas to the north, south and east, and a large development site to the west. It is within close proximity to Hornsey Rail and Turnpike Lane tube station (Piccadilly Line). Road access to the site is poor, as it relies on a very narrow approach from the south (from Hornsey High Street). There is, potentially, a much wider access point from the north side (New River Avenue), but this is gated off.

The predominant uses within the site fall into the B classes, with the exception of some residential uses to the north of the site. The proposed change from Regeneration Area to an Employment Location will focus the area as an employment site, provide an opportunity to introduce a wider
range of mixed uses including employment and to redevelop or intensify existing premises. An EL classification will allow wider employment generating uses outside of the traditional B uses to be accommodated here. Also, a flexible change will enable the area to accommodate future changes in the London and local economy, in line with guidance set out in PPS4.
DEA 6 Friern Barnet Sewage Works, N10

The former Friern Barnet Sewage Works is designated in Haringey’s UDP as a Defined Employment Area (Employment Location), and although identified in the 1998 and 2006 UDPs for employment use, to date the site has not been brought forward for this use. The site is also designated a Site of Importance for Nature Conservation (SINC) and adjoins an Ecological Corridor. The site is identified as a preferred location option in the north London Waste Plan which is expected to be subject to Examination in Public in early 2012.

The whole site remains suitable for development entirely for B class employment uses and represents an opportunity in the west part of the borough to develop a well planned modern industrial/employment area – subject to satisfactory reconciliation between its dual designations.

The site is close to out of town centre retail uses on the other side of the North Circular in Enfield and Barnet. Enfield recently adopted a masterplan for New Southgate for mixed use development. The current designation for the site includes B uses but also provides flexibility to non-B type employment generating uses such as small scale ‘walk-to’, leisure, creative and cultural industries.

Accordingly, the Council is of the view that a Locally Significant Industrial Site (LSIS) designation will provide stronger protection for the long term future of the site for employment use and having regard to the pressures identified above will deter approaches for uses on the site such as large retail use which is suitable for town centre locations.

This approach reflects PPS4 policy EC2: Planning for Sustainable Economic Growth which states that Core Strategy policies should be flexible enough to accommodate changes in sectors not anticipated in the plan allow a quick response to economic circumstances.

DEA 9 High Road West, N17

High Road West is designated in Haringey’s UDP as an Industrial Location. The northern section of this DEA is located on Tottenham High Road (A1010) within a predominantly residential area. It is served well by rail (National Express East Anglia lines from White Hart Lane or Northumberland Park station) and is in close proximity to North Circular Road (A406). There are four main units in this section, three of which are vacant. The single occupied unit
falls within the B8 use class, but is soon to become vacant.

In contrast to this, the south section is a busy industrial site. The predominant use class is B2. The site is accessible from White Hart Lane and Brunswick Square leading to Tottenham High Road. It is well served by the following road networks; White Hart Lane to the south of the site and Tottenham High Road (A1010) to the east, and is within close proximity to North Circular Road (A406). National Express East Anglia rail line runs to the east of the site (closest station White Hart Line) and to the west (closest station Northumberland Park).

The proposed change from an Industrial Location (IL) to an Employment Location (EL) will allow for a broader employment use, particularly within the northern part of the DEA, in which the B use industries have been significantly less successful compared to the south side. This change will facilitate a better quality of employment land and is flexible enough to accommodate sectors not anticipated in the Core Strategy and therefore allow a quick response to changes in economic circumstances.
DEA 11 Land to the west of Millmead/railway line, N17

This DEA (situated to the west of Millmead SIL) is located within Watermead Way and Ashley Road. The west side of the site is well served by road with both the Tottenham Gyratory and Watermead way, providing access to the North Circular and beyond. The tube and rail service at Tottenham Hale is within 5 minutes walk. Tottenham Hale station is also served by 5 bus routes (although only 1 bus passes the site). On the site itself, there is visit parking for two hours (or more by arrangement). The general feel of the area is airy and spacious with green open spaces nearby and relatively low rise development within the immediate surroundings.

This section of the DEA comprises the Technopark Building, which includes 70 units in total. 40-45 of these are occupied by various B1 use industries. The remaining 20-25 units are vacant. There is quick turnover in unit occupation for the smaller business occupiers. Larger business occupiers include; ‘CHUBB’, who occupy approximately 30% of the units, and ‘HAVCO’, who work in the voluntary sector.

The east side of the DEA comprises five units. These are all occupied by Network Rail and fall within the Sui Generis use class. This part of the site is constrained for access as it is situated between Watermead Way and the railway line. The general feel of the area is noisy and industrial in nature.

The proposed change from a Regeneration Area (RA) to an Employment Location (EL) is justified in that there seems to be no apparent demand for the introduction of a C use class within the area. The east side is particularly unequipped for this, due to the lack of vacancies and the close proximity to industrial businesses. In addition, to the east of the DEA lies a proportion of SIL, Millmead, as designated in the London Plan. With this re-designation, there is potential to provide local, small scale, ‘walk to’ services for industrial occupiers (workplace crèches or cafés for example).

This change in designation provides the flexibility to accommodate sectors not anticipated in the Core Strategy and allows a quick response to changes in economic circumstances. This approach also reflects London Plan policy ‘Managing Industrial Land and Premises’.

DEA 13 Queen Street, N17

Queen Street is designated an Industrial Location in Haringey’s UDP (2006). This DEA is in close proximity to White Hart Lane Rail station and Silver Street Railway station. It is a neat and quiet estate. The west side of the site is occupied by one large cash and carry, which is performing well. The east
side of the site comprises 20 units - three of which are vacant. This brings the total vacancy rate of the site to 14% (which is above the London average).

The proposed change from an Industrial Location (IL) to an Employment Location (EL) will widen the possibilities of the industries within the site, helping to minimise the high level of vacancies and provide more employment opportunities for surrounding residential areas. The small unit sizes are well equipped to accommodate businesses that fall outside of the B use class.
DEA 14 South Tottenham, N15

South Tottenham is designated an Industrial Location in Haringey’s UDP (2006). The DEA lies within Broad Lane, Markfield Road, Fountayne Road, Page Road and Constable Crescent. It has high levels of occupancy and is generally well utilised. Although most industries within this site fall within the B use classes (B1 B2 B8), the proposed re-designation from an Industrial Location (IL) to an Employment Location (EL) is justified, given the changes that have occurred in the last few years; particularly the rise in the number of D1 and A2 uses.

In 2004 much of the heavy industries (B2) and large storage industries (B8) were located throughout the DEA, impacting negatively on other businesses and on nearby residential properties, causing problems of noise, congestion, dust and odours. Since this time, much of these industries have located to the High Cross Centre, relieving congestion within the rest of the DEA and defusing the problems of pollution for nearby residents.

The DEA has a relatively high abundance of artistic industries at the centre of the site.

The proposed re-designation will facilitate the restructuring/economic diversification of this employment area, which will strongly encourage the intensification and improvement of what’s currently on there. Given the changes that have occurred in the last few years its necessary to adopt this flexible approach so the area can accommodate other sectors not anticipated in the Core Strategy and allow a quick response to changes in economic circumstances.

DEA 17 White Hart Lane, N17

White Hart Lane is designated an Industrial Location in Haringey’s UDP (2006). This DEA fronts White Hart Lane and is within close proximity to Wood Green High Road and Tube Station (served by the Piccadilly Line). It is also served by the W3 bus route.

The St. Georges Estate to the south of the DEA is fully occupied, busy and has an abundance of car parking space. There is a healthy mix of A2, B2, B1 and B8 industries within this estate. Texaco Garage is located to the right of this and is well used and busy. To the north there is a large self storage business that falls within the B8 use class. The two large vacant units to the east of the site are well maintained and neat. Planning applications exist for both units, one of which has been approved for light industrial use and the other is for a mixture of B1, B2 and B8 uses with a total floorspace of 15,320m2.
Generally, this DEA benefits from a healthy mix of uses and the proposed re-designation from an Industrial Location (IL) to an Employment Location (EL) will compliment the already expanding and varied uses within the area.
DEA 18 Willoughby Lane, N17

Willoughby Lane is designated a Regeneration Area in Haringey’s UDP (2006). The DEA is situated alongside Willoughby Lane N17 and is in close proximity to residential areas on the west and south, and an industrial estate and railway line to the east and north. The two closest railway stations are White Hart Lane and Angel Road Rail.

This DEA is well utilised, with a very low percentage of vacant units. Much of the industries fall within the Sui Generis use class (the most predominant being car mechanics). There are also a number of B1 uses in the area, including offices and light manufacturing businesses, as well as C3, A1 and A2 uses. As the site is already experiencing a healthy mix of thriving industries and residential properties, the proposed change from IL to LEA – RA will facilitate a broad range of economic development including mixed use, providing flexibility and choice over the life of the Core Strategy.

DEA 19 Wood Green (northern area), N22

Wood Green (northern area) is designated a Regeneration Area and Strategic Employment Land (SEL) in Haringey’s UDP. The Wood Green DEA is located within Mayes Road, Coburg Road, Silsoe Road and Brook Road and lies within Haringey Heartlands, designated an Area for Intensification in the London Plan. The DEA is well maintained and vibrant and has no vacant units. All units seem to be in good working order, with no apparent litter or noise pollution issues. There is adequate car parking space and Wood Green tube station and Alexandra Palace Railway station is in close proximity.

With a good mix of employment uses that extend beyond the B use classes opportunities exist for selective redevelopment and re-use within this area. The EL designation will allow for some small scale ‘walk to’ services for industrial occupiers such as workplace crèches or cafés, for example. The proposed change from RA to EL will provide flexibility and choice as economic circumstances change over the life of the Core Strategy.
DEA 22 Rangemoor Road/Herbert Road, N15

This DEA is designated a Regeneration Area in Haringey’s UDP (2006) and is well positioned just off Broad Lane and Tottenham High Road (A10). It is in close proximity to Tottenham Hale interchange, which is served by Tottenham Hale tube and railway station (Victoria line and National Rail), buses and taxis. Seven Sisters tube station (Victoria Line) is also within close proximity.

The estate is busy with a mix of uses. The far north-west of the site (left of Rangemore road) is occupied by a variety of B2 and B8 industries. Below this, there are a number of vacant sites in among other B8 and B2 uses. To the north of Bernard Road and Norman Road the units are well utilised and include a mixture of units; B1, B2 and B8. To the south of Bernard road there are a number of mixed uses that fall within the A2, B1, B2 and B8 use classes. (There are also a number of vacant units within this section of the site).

The proposed re-designation of this site from a Regeneration Area (RA) to an Employment Location (EL) will provide opportunity for intensification of employment generating uses reflecting its current mix of uses, providing choice and flexibility over the life of the Core Strategy.
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