



## Paignton Park Management Plan 2012



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## Preface

2011 was a rapid period of change for the Parks Service in Haringey. The Local Government Settlement for Haringey resulted in an £81m reduction in funding to Haringey, including £41m from 2011/12.

Members agreed a package of change proposal for parks around 3 themes:

- further operational efficiency
- transfer and fund delivery of services
- reducing scope and scale of grounds maintenance activity

The related actions achieved a net cost saving of £1.06m, the majority of which - £991k - was from 1 April 2011.

The most challenging element was the 'reduction in grounds maintenance' with a £510k budget cut, and reduction of 19 FTE staff (17 permanent and 2 FTE agency).

The Service has contractual commitments to both Homes for Haringey and the Heritage Lottery Fund (Lordship Recreation Ground, Finsbury Park, and Markfield Park) which need to be met.

Whilst Friends of Parks have remained engaged and participated in the two Lead Member led summit meetings to date, they have also expressed their concerns regarding the budget cuts through a petition and deputation to Full Council in November 2011.

### Action to Date

In the short term the Council has, in conjunction with partners, including Friends Groups, developed an action plan with 3 key themes, aimed at mitigating the impact of the reductions outlined above and redefining a core service offer:

- redesign and revision of our current parks and open space horticultural content
- proactive and joined up use of supported employment and training initiatives
- a smarter approach to supporting and developing volunteering

**Redesign and revision of current parks and open space operation** - Work has begun to review each operation within the core service offer to ensure that resources are deployed effectively and a good standard can be achieved. This will be undertaken for all of the areas. The hygiene operation review has been completed and is operational. The review of grass cutting has commenced and it is evident that the key issue is the grass cutting equipment. To improve this operation capital investment will be required. The reviews of the other areas of the base standard will hopefully identify efficiencies that can be reinvested in the base service.

### Proactive and joined up use of supported training and employment initiatives

Over the last six years the Parks Service has actively engaged in initiatives to bring young people into horticulture. With an ageing workforce and natural vacancies that arise each year it is important that such schemes are maintained. The level of skills of our agency staff is an ongoing area of concern. This will be funded by transferring funding from agency staffing, the benefit being that skills and qualifications are improved. Opportunities will only be offered to local people.

Another area that has been explored is the use of low level offenders to undertake one off and seasonal work. This work would otherwise not get done or would draw

the limited parks staff away from other more skilled work. The Council has, and will continue, to work with partner agencies in tackling challenges, such as worklessness, community safety and health inequalities, and where appropriate, will develop programmes that enhance and add value to the maintenance of our local environment.

**Smarter approach to supporting and developing volunteering** - Haringey Parks Service has a strong track record of developing local engagement and volunteering. In discussion with the existing Friends Groups and volunteers it is clear that as a group they do not have the capacity to 'volunteer more'. Therefore our approach to developing volunteering further will be to focus on capacity building with residents to seek new and additional volunteers. Capacity building will focus on the establishment of Friends Groups in parks where they do not exist, and also recruiting additional volunteers for existing groups.

In addition more formal 'social delivery' models are being researched to see what role they can play. Other areas of one off or small scale volunteering such as school litter picks or corporate volunteering are also continuing.

### **Summary**

2011 was very challenging for the Parks Service in Haringey and it will remain so for the foreseeable future. However, despite the challenge before us, our active network of Friends Groups and partners remain committed to providing the best possible parks that we can. Politically Members remain supportive of the Service and committed to high quality parks in Haringey.

## **1 Introduction**

### **1.1 Haringey Parks Vision Statement**

The borough-wide vision for parks and open spaces, as set out in the Open Space Strategy is:

*To enrich the quality of life for everyone in Haringey by working in partnership to provide safe, attractively designed, well used, well maintained open spaces for the benefit and enjoyment of the whole community.*

### **1.2 Open Space Provision in Haringey**

Based on 2007 Government Indices of Deprivation, Haringey is the 18th most deprived district in England and the 5th most deprived district in London. This deprivation also extends to the provision of open space.

A 2005 strategic assessment noted that Haringey was deficient in all types of open space. This fact underlines the importance of improving and maintaining sites like Paignton Park to enable more intense and diverse use.

### **1.3 Site Description**

Paignton Park is a local community park, approximately 15,000m<sup>2</sup>, located in an area known as 'The Triangle' in Tottenham N15. The park is in a location that is heavily populated with no other public open space nearby, which places intense pressure on the site. The nearest other parks are Chestnuts Park and Markfield Park which are both approximately 1 kilometre from Paignton Park.

Paignton Park is heavily used by members of the community for dog walking, play, organised community events and as a short cut. The park was created in the mid 1980s on the site of former terraced housing.

The park is predominantly open grass, with some variation in the form of mounds to the south and west. There are mature trees and some more recently planted trees. There is lighting in the park along the pathway which runs north to south and to the west of the site.



Figure 1: Paignton Park layout

#### 1.4 Area Team Responsibility

Haringey parks are managed by Operational Services which sits within the Leisure Services Business Unit of the Place and Sustainability Directorate within the London Borough of Haringey.

Within the Operational Services team, the direct management and maintenance of the parks is split into two areas – East and West. Within each area there are three zonal teams covering grounds maintenance operations. Paignton Park is in the East area, covered by zonal team 6.

Job Title	Telephone
Parks Operations Manager East: Frank Hunt	07870 157650 frank.hunt@haringey.gov.uk
Assistant Parks Operations Manager West: Steve Hall	07967 336225 stephen.hall@haringey.gov.uk

Table 1: Paignton Park local management

Feature	Quantity	Unit of measure
Shrub beds	875	m2
Amenity grass	8068	m2
Recreational and sports grass	4852	m2
Paths	1185	m2
Privet hedge	354	m2
Metal railings	391	m
Park gates	6	No.
Mature trees	124	No.
Dog bins	5	No.
Litter bins	5	No.
Welcome signs	6	No.
Playground	2	No.

Table 2: Hard and soft landscape features at Paignton Park

## 2 Welcoming Place

### 2.1 Access

There are six natural entrances to the park, none of these are gated. The pathways throughout the site are level and even and the entrances are step-free.

#### Welcome signs

Welcome signs are installed at each entrance point to the park. These signs provide the name of the park and key information such as contact details.

#### Information signs

Information signs have been installed in relevant areas. These signs indicate the purpose of the area and any restrictions.

#### Interpretation boards

Interpretation boards provide information on a conservation or heritage feature. All interpretation boards are presented with text and pictures that is easy to read. The information is not too detailed and therefore off-putting to some visitors. Specialist advice from the relevant experts is obtained when producing these boards.

#### Notice board

Notice boards are located at all entrances. The board holds information on activities in the park and contact details for key stakeholders. More detailed information on bylaws, contact details for the Parks Service are displayed as well as information on where to obtain translations of any information in the board.

### 2.2 Public Transport to Paignton Park, Richmond Road, N15 6QB

Bus: 67, 73, 76, 149, 243, 349, 476

Tube: Victoria Line, Seven Sisters Station

Mainline: South Tottenham, Seven Sisters, Stamford Hill

#### Directions

St Anns Road, Eastbourne Road Richmond Road Buses



**Figure 2: Picnic table at Paignton Park**

### **2.3 Equal Access for All**

#### **Disability Discrimination Act 1995**

The Disability Discrimination Act 1995 (DDA) came into effect on the 1 October 2004. The Act defines a disabled person as someone with 'a physical or mental impairment, which has a substantial and long-term adverse effect on their ability to carry out normal day-to-day activities'.

Haringey is required by law to ensure that disabled people are not discriminated against with regard to access to public places, such as Paignton Park, and are therefore able to use park facilities without hindrance.

To ensure that this happens, reasonable physical changes may need to be made. For example such changes might include:

- ensuring parks are accessible and providing clearer signs
- providing suitable seating
- if possible, installing a permanent ramp and a handrail at the entrance to a building where there are steps
- replacing a door handle with one that is easier to reach and to grip
- using colour contrast to ensure entrances and exits are easier to use

Making such changes would not only benefit disabled users of the parks and their carers / companions, but they would also benefit users with small children and older people who would appreciate easier access.

More information can be found on <http://www.disability.gov.uk>

## **3 Healthy, Safe and Secure**

### **3.1 Health and Safety**

The health and safety of visitors to, and staff working at Paignton Park is given the highest priority. Leisure Operations has adopted and maintains a health and safety management system.

The main principles of this system are as follows:

- Responsibility - this section identifies who has responsibilities within Leisure Services from the Assistant Director of Leisure through to all staff.
- Training - all staff receive training to enable them to carry out all tasks asked of them. This ranges from on site instruction to a training course or qualification, as determined through appraisals and one to ones.
- Communication - there are many avenues for communication of Health and Safety issues. These include the quarterly Health and Safety Forum that all safety representatives attend, team briefings, health and safety notice boards, fortnightly CRM, monthly Departmental Consultative Committee (DCC) meetings, staff appraisals and verbal briefings.
- Co-operation - all staff are required to comply with health and safety measures and managers are encouraged to promote a positive safety culture.
- Monitoring - accident and incident reporting provides a means of reactive monitoring, whereas monthly inspections carried out as part of the QMS are forms of active monitoring. All reporting is presented at CRM and the Health and Safety Forum.
- Personal Protective Equipment (PPE) - there is a minimum standard of equipment required for grounds maintenance staff. All other PPE required is supplied and must be worn when completing tasks. Damaged or worn PPE is replaced.
- Vehicles, Machinery and Tools - all equipment must be regularly serviced and repaired and all staff are trained on equipment that they are required to use.
- Chemicals - Leisure Operations complies with the Control of Substances Hazardous to Health Regulations 1994 and therefore all chemical use is strictly controlled.
- Manual handling - all efforts are made to reduce manual handling problems and risk assessments are carried out.
- Welfare - all workplaces comply with the Workplace Health, Safety and Welfare Regulations 1992 and are inspected as part of the QMS on a monthly basis.
- First Aid - each area has at least two people trained in first aid and all sites have a fully stocked first aid kit. It is the responsibility of the area manager to ensure that the first aid kit is fully stocked.
- Emergency Procedures - emergency procedures are displayed at every parks site and all staff are required to be familiar with these. All managers must ensure that they are familiar with fire prevention and understand the use of various types of extinguishers.
- Fire extinguishers are checked annually by manufacturers.

### **3.2 Raising Health and Safety Concerns**

All staff are encouraged to raise health and safety issues with their manager or with the health and safety representatives who can raise concerns at the quarterly Health and Safety Forum.

#### **Risk assessments**

Risk assessments are carried out in accordance with the risk assessment register which is maintained centrally and which flags up which assessments require updating. Most risk assessments are updated annually and some every two years. Area managers have remote access to the current versions of the assessments and can download them from the council's network.

### Safety representatives

Each area has a safety representative who may or may not be member of a trade union. All safety representatives attend the quarterly health and safety forum where they have the opportunity to raise issues that have not been fully addressed elsewhere. The forum is also a place to discuss health and safety issues and legislation, and their implications on working practices.

### 3.3 Community Safety - The Parkforce Model

Haringey's then Parks Service employed park rangers during the 1990s, to patrol the borough's green spaces. Later a Parks Constabulary was created which carried out various security functions, including locking of parks and cemeteries. The Constabulary was disbanded in 2009 as it did not fit with the new approach that the council was then taking in regards to issues of supervision.

'Safer Haringey' is Haringey's most recent response to residents' fear of crime. The introduction of the Parkforce model into parks in 2009 was linked to, and shared the aims of the overall strategy set out in the document 'Safer for All'.

Fear of crime in Haringey's parks and open spaces has often been identified as a concern for residents through user surveys. The council's response was to reorganise the majority of its park-focussed activities around a model called Parkforce.

CABE Space launched the Parkforce campaign in September 2005. The Parkforce Charter set out several pledges to which stakeholders were encouraged to sign up to. The campaign encouraged local authorities to recognise the value of an on-site presence in every significant park, during daylight hours. CABE Space's intention was for local authorities and communities associated with open space to consider a range of ways to achieve this objective. In doing this, local authorities and their partners would work towards making parks safer, cleaner and more beautiful, contributing to the health and wellbeing of local people and the quality of the natural environment.

Haringey's approach to Parkforce was first to identify significant parks, and then to identify who was regularly present in those parks during opening hours. The parks identified as most significant were selected using several criteria. Size, visitor volumes and commitments given in funding bids guided the council to select the following parks:

Finsbury Park	Bruce Castle Park
Lordship Recreation Ground	Belmont Recreation Ground
Markfield Recreation Ground	Chestnuts Park
Railway Fields	Stationers Park
Downhills Park	Chapmans Green
Priory Park	Albert Road Recreation Ground

Participants to Parkforce were segmented into four main groups:

- **Supervision** – including directly and indirectly employed staff
- **Community involvement** – including Friends, residents groups and associations, neighbourhood wardens, BTCV
- **Activities and programming** – including cafés, clubs, children's centres, holiday schemes, schools
- **Enforcement** – including Metropolitan Police (inc Safer Neighbourhood Teams), environmental enforcement, anti-social behaviour action team

Parkforce was launched at an event in July 2009.

The task of establishing and increasing supervision in parks was made easier because Haringey had retained its in-house grounds maintenance service, meaning that many sites already had staff located within them.

To provide a presence in the parks during evenings and weekends, agency staff were employed as Parkforce Stewards. Stewards were tasked with providing a presence in the parks, while positively engaging with users and stakeholders.

A key enforcement aspect of the Parkforce model was the partnership with the Metropolitan Police. The council provided funding for four constables, who were dedicated to patrolling the parks, known as the Safer Parks Team.

Officers were equipped with motor cycles to enable them to move quickly from park to park. They followed fixed routes but were also able to respond to emergencies at short notice. The relationship was governed by a service level agreement which was monitored by the council, at meetings held on a quarterly basis.

A range of activities that can be described in general as 'green outreach' were and continue to be provided by environmental charity BTCV. These activities range from providing environmental education from a base at Railway Fields Local Nature Reserve, through to bulb planting in parks and providing support to groups of volunteers working in woodland sites and parks.

In conjunction with BTCV a tariff was agreed that assigns a different, notional financial value to each activity. This allows comparisons to be drawn across different parks and is the basis of a key performance indicator for the whole contract.

Reductions to local authority budgets in 2010 forced Leisure Services to review the way the Parkforce pledge was delivered. Funding for the Safer Parks Team was withdrawn. A reduction in funding to BTCV saw their grant reduced by nearly two thirds. This, along with staff reductions, has resulted in a change in the way supervision, community involvement, activities and programming and enforcement in parks is now delivered.

### **3.4 Metropolitan Police Activity**

Once the Safer Parks Team was disbanded talks with the Police resulted in the Safer Neighbourhood Teams including parks in their routine patrols.

The information detailed below has been extrapolated from CRIS based on the FG location type code (identifies crimes that have occurred in a park, common or heath) and covers the twelve month period commencing from the 1st of January 2011. As the location type code is mandatory in CRIS the accuracy of this dataset is exceptional, with a confidence interval of less than 0.1%. This information is for guidance only and does not represent official MPS performance.

A total of two (2) offences have been recorded in Paignton Park in the last calendar year, as shown below.

		16/04/2011	Serious Sexual Assault	FG	Park / Common / Heath
1	By three male suspects on a female under 16 years old.				
		25/05/2011	Possession Cannabis w/i	FG	Park / Common / Heath
2	Suspect arrested for possession of cannabis with intent to supply following a stop and search.				

**Table 3: Police activity in Paignton Park**

### 3.5 Extending Neighbourhood Watch into Parks

Following the withdrawal of funding to the Metropolitan Police and with it the deletion of the Safer Parks Team, the council has looked at other ways of partnership working to increase community safety within the parks.

With reductions in the Metropolitan Police budget and the threat of their existing post of Neighbourhood Watch Coordinator being deleted, it was decided that the Council would fund the post, effective from April 2011, with the aim of extending the successful and established Metropolitan Police Neighbourhood Watch scheme into the borough's parks and open spaces.

The scheme now encourages Friends of Parks and park users to report incidents of anti social behaviour or anything they think suspicious to the Community Neighbourhood Watch coordinator.

The coordinator, still based within the Metropolitan Police within Haringey, acts as liaison between various agencies to deal with the reported matter and resolve it in the most appropriate and effective way possible, while keeping all parties informed of progress.

Existing Neighbourhood Watches - of which there are now over 300 in Haringey with an estimated 19,000 members - are run by local residents with support from the police and partner agencies, including the council. Members of the Watch decide their objectives and how it will operate. The Haringey Association of Neighbourhood Watches meets on a quarterly basis to update members and share information.

Until recently Watches had focused on activity within their local streets, but they are now being encouraged to 'adopt' their local parks and green spaces and report incidents to the Community Neighbourhood Watch Coordinator. Those areas surrounding parks that are deficient in Neighbourhood Watches are going to be a focus with the aim of creating new Watches and linking them to parks.

Watches within Seven Sisters Ward, encouraged to 'adopt' Paignton Park are:

Watches	POSTCODE
CRAVEN PARK ROAD	N15
HENRIETTA HOUSE	N15
HEYSHAM (plus)	N15
HILLSIDE ROAD	N15
HOPA	N4
VALE ROAD	N4
VARTRY ROAD	N15

**Table 4: Neighbourhood Watches within Seven Sisters Ward**

### 3.6 Dog Control Orders

Dogs and dog walking are a very valuable part of the park scene, and dog carers are probably the main daily user group in many green spaces. Their collective presence is a key ingredient of green spaces being populated and safe to use, especially at quieter times of the day and year. They are often described as 'eyes and ears' of a green space, and need to be fully involved in all consultations and improvement plans. Obviously, like any other user group, they are expected to use the park responsibly.

In December 2011, the council agreed to carry out a formal consultation on dog control orders covering dog exclusion, dogs on leads, dogs on leads direction and dog fouling.

Following the consultation period that is due to run between February and April 2012, it is proposed that Dog Control Orders will be implemented by July 2012.

If Orders are implemented as per the current recommendations it will mean that **Paignton Park would be covered by Schedule 2 – where dogs to be placed on leads when directed to do so, and dog fouling will be prohibited. Dogs will also be banned from the playground and ball court areas.**

Whilst the council recognise that there are many responsible dog owners in the borough who wish to exercise their dogs, this needs to be balanced by the need for residents and children to play and enjoy our parks and open spaces. We also wish our borough to be a clean place to live and reduce the amount of dog fouling that takes place.

Residents, Friends of Parks and Safer Neighbourhood Teams have raised with us their concern over dogs that appear to be out of control and how intimidating this can be. Dog control is a theme that runs through a number of Council commitments. Specifically this includes the following pledge:

*We will ensure all of our parks and open spaces are designated as Dog Control Areas, encouraging owners to look after their dogs and keep them under control.*

The proposals are for consultation and affect every part of the borough. There are several elements to the proposals:

- A borough wide order on dog fouling
- A borough wide order allowing directions to take place on dogs on leads to be given where the dog is out of control
- Exclusion of dogs from playgrounds and similar areas and the whole of Russell Park

- A borough wide order to require dogs to be on leads on the public highway, publicly accessible land, some parks or parts of parks
- These orders also include council housing land controlled by Homes for Haringey

The delivery of this commitment will need to use our powers to introduce dog control orders as well as the commitment from the Police and authorised Officers to enforce them.

There is a council commitment to bringing in borough wide powers for dog control and the police have specifically asked for powers to require any dog to be placed on a lead where a dog is found to be out of control.

The proposal will rely heavily on the Police. Some limited resource will be available through the new Neighbourhood Action Teams and patrolling officers will be expected to work with local Safer Neighbourhood Teams on priority issues for each Area Committee. Apart from some necessary investment in signage, the proposal here will seek to target resources through existing structures and budgets working closely with the Police.

- A Dog Exclusion Order - All public areas identified as children's playgrounds, sports courts, marked games areas and marked pitches and whole of Russell Park.
- Dogs on Leads by Direction Order - Whole or borough which would give officers the power to request that dogs are put on leads where they are not under the appropriate control of their owner, or where they are causing damage or acting aggressively.
- Dogs on Leads Order - All roads, footpaths; Car parks; Communal public areas on housing estates; Small areas of land – less than half hectare; Cemeteries, crematoriums and church yards.
- Fouling of Land by Dogs Order - This order would cover the whole borough to make dog fouling an enforceable offence.

The penalty for committing an offence under a Dog Control Order is a maximum fine of level 3 on the standard scale (currently £1000). However an authorised officer of an authority may alternatively issue a Fixed Penalty Notice. This includes Police and Community Support Officers (PCSOs).

The amount of a fixed penalty can be set by the local authority within a prescribed range (up to £80), but will be £75 unless another amount is specified.

### **3.7 BTCV Activity**

BTCV have worked in the borough for many years. Between 2009 and 2011 three full time BTCV officers worked in Haringey providing green outreach work on behalf of the Council, formalised through a grant agreement, specifically under the umbrella of the Parkforce model.

In 2011 funding provided by the council was reduced by nearly two thirds, resulting in a reduction of provision and posts.

Haringey and BTCV are still committed to working together through the tough times and the council recognise that BTCV are a vital partner in supporting community groups in helping to deliver services that the council can't currently provide.

Although yet to be formalised through a grant agreement, the Council have in theory agreed to continue funding BTCV's work in the borough for the next four years, with their main base continuing to be Railway Fields, but offering outreach work within other parks and open spaces.

The direction of the work that BTCV will be more aligned with helping community groups to become much more self enabled and sufficient.

### **3.8 Designing Out Crime**

It is universally recognised that key factors in ensuring park safety and the perception of safety are to ensure high usage, adequate onsite staffing presence, good maintenance of buildings and infrastructure and a high level of community involvement and 'ownership'. These matters are dealt with in other sections.

Sensitive landscape management can assist in reducing crime. Assessing accessibility and potential crime spots, known as 'designing out crime', may result in the removal of inappropriate tall shrubs and their replacement with a more suitable low growing species. In other instances entrances may be redesigned, or lighting installed.

### **3.9 Locking of Parks**

Some parks in the borough are locked at dusk and opened at dawn. Paignton Park is not one of these parks due to the nature of the entrances.

## **4 Clean and Well Maintained**

### **4.1 Hygiene**

The Leisure Operations hygiene function is to maintain and improve the cleaning of parks and open spaces across Haringey. Measurement is through resident satisfaction and compliance with NI 195 Litter and Detritus targets.

The Service was supported by an Area Based Grant of £150k and performance monitored through Better Places Partnership and in conjunction with Haringey's Waste Management Service. The funding has now been consolidated within the Parks base budget.

A planned revision and reduction of Leisure Operations has taken place and was implemented in July 2011. This was in anticipation of and in line with the council wide budget reductions. The Hygiene Service has been reviewed within this scope and consideration has been applied in realigning the work schedules in line with reduced staff levels, to limit as much as possible the future impact upon service delivery.

The Hygiene Service was previously deployed under two Neighbourhood Area Managers. The two teams were deployed in the borough, one in the East and West Areas to cover parks litter and bin emptying with an additional staff member to cover the same function at Finsbury Park.

One operative was deployed in respect of the Dog Hygiene Service borough wide i.e. emptying of dog waste bins. In total four full time employees were deployed in

the East area and three in the West area with additional back up of five seasonal positions (agency staff) in the summer months. In 2008/9 this was further enhanced by agency staff (ten FTE's) borough wide under the Parkforce remit (since disbanded).

As from July 2011 the Hygiene Service now operates as a single team under the responsibility of the Operations Manager - East. Two staff are deployed in the East and West areas respectively, with three FTE's additional seasonal cover from Agency Staff. Finsbury Park is now amalgamated within this.

The amount of litter and dog bins and the frequency that dog and litter bins are emptied and Paignton Park is litter picked is detailed below.

Park	No of Litter Bins	No of Dog Bins	Frequency (per week) dog and litter bins are emptied and park is litter picked
Paignton Park	5	5	3

Table 5: Frequency of when dog and litter bins are emptied

To rationalise the hygiene function further, a pilot scheme is currently taking place in Bruce Castle Park which will see litter and dog bins strategically placed to minimise operative movement and make the operation more efficient. This pilot will run between January and March 2012 and if successful will be implemented across all parks and open spaces in the borough, including Paignton Park.

#### 4.2 Monitoring of Waste

Leisure Operations works to Keep Britain Tidy standards and the work is monitored by Haringey's Waste Management Service. Results are reported at the CRM; and also through the independent Keep Britain Tidy Capital Standards Local Environmental Quality Surveys as detailed below.

Collection of litter is monitored as part of the quality management system by means of a form known as the Quality Assurance Form 12 or 'QAF 12'.

#### 4.3 Keep Britain Tidy

Haringey participates in the Keep Britain Tidy Capital Standards Local Environmental Quality Surveys (LEQS): National Indicator NI 195. This scheme is commonly referred to as NI195.

These standards were established in 2008 to improve the cleanliness of London for its users. Its key objectives are to improve the sharing of information between boroughs and to establish best practice. To achieve this LEQS are carried out annually across 26 member boroughs and the information is distributed to help the boroughs benchmark their performance.

The LEQS undertaken by Keep Britain Tidy have 10 classes that contribute towards the overall borough score. Recreation areas are one of the LEQS classes that parks contribute towards the overall borough score.

At the beginning of the 2007/08 financial year the council ceased internal hygiene monitoring and instead begun using the monitoring data collected by the Waste Management Service. This ensures that we are monitored externally to a set

standard by two different groups using the same methodology. The monthly Waste Management data provides a Key Performance Indicator (KPI) which is reported to senior management and acted on throughout the directorate.

#### **4.4 Better Haringey**

Haringey Council launched the Better Haringey – ‘cleaner, greener, safer’ campaign in September 2003. This environmental improvement programme, worth £20 million, aimed to improve the quality of life for people in Haringey by tackling some of the borough’s biggest problems and making it one of the cleanest boroughs in London. As part of the programme, funding was sought to allow for major improvements in many of the Council run parks in Haringey.

#### **4.5 Current Maintenance by Leisure Operations**

Maintenance of open spaces within the London Borough of Haringey (not including Homes for Haringey land) is organised into two areas: West and East. Each area is split into 3 zones, with 6 members of staff in each zone covering grounds maintenance and open space maintenance.

Each area also has a taskforce consisting of 7 operatives with responsibilities for hygiene, play fitting, arboriculture, tractor maintenance and workshop fitters. To assist with the requirements of the service an allocation for 12 full time equivalent agency staff has been made.

Paignton Park is within the East area. The Area Manager in charge of each area oversees the maintenance of open spaces and the sites under contract within that area.

Operatives largely cover Monday – Thursday 7.30 – 3.45pm and Friday 7.30 to 1.30pm.

#### **4.6 Scheduled Maintenance**

Maintenance at Paignton Park is organised into daily, weekly, fortnightly, monthly and ad-hoc tasks. Review and monitoring of tasks is carried out via on site inspections, staff appraisals and contract monitoring within the QMS.

#### **4.7 Measuring Service Standards**

To further raise the standards of the work carried out in the parks, a service standards booklet has been produced. The aim of this booklet is to illustrate the different standards and thus how a park is scored on cleanliness and presentation in the QMS.

Photographs, alongside brief and simple text, provide staff with a clear means of assessing performance and what their target means.

## Grass Maintenance (inc edging)



- A
- Grass has been uniformly cut and is 35mm or less.
  - Edges are trimmed and not growing onto hard surface or bedding.



- B
- Grass has been uniformly cut.
  - Edges are slightly untidy
  - **or**
  - Grass is longer than 35mm but due to be cut, or unevenly cut.
  - Edges are uniformly cut.



- C
- Grass is longer than 35mm and not scheduled to be cut in the next week, or unevenly cut.
  - Edges are untidy and encroach surface or bedding.



- D
- Grass is not uniformly cut, or very long.
  - Edges very untidy and grass is growing into the bedding, or over the hard surface.

Figure 3: Extract from the quality document – grass maintenance

### 4.8 Monitoring Maintenance Standards

Site safety inspections are carried out on a monthly basis at all sites. These are linked to the QMS and ensure that staff are adhering to health and safety requirements, and that equipment within the park meets the required safety standards.

As part of the Quality Management System, checks on the general maintenance of parks are carried out twice yearly with spot checks carried out throughout the year.

Playground equipment is checked on a monthly basis and ROSPA inspections are carried out on quarterly and annual basis.

Playing fields are checked and cleared of any litter before and after fixtures. Pre and post season checks are made on the playing fields and any required repairs are carried out.

The results from these checks are fed back into the QMS and fortnightly Operational Review Meetings where any issues, outstanding, current and potential, are flagged and resolved by area managers present. Forums such as the DCC (Departmental

Consultative Committee) meeting, the Health and Safety Forum and QMS Review meeting also help to flag up issues arising within the general maintenance of parks.

#### **4.9 Landscape and Maintenance Issues and Actions**

The management process concentrates on important areas that include both current and historical issues through the continued management of the park. This involves input from the local community, the Leisure Services Business Plan (LSBP) and Green Flag Judges Feedback Report recommendations, KMC surveys and audits, and staff audits in line with Green Flag objectives. As a result issues have been identified under key objective headings and actions to resolve these issues are noted.

#### **4.10 Graffiti**

All graffiti of an obscene nature is removed within 24 hours and all other graffiti is removed within 5 working days. Graffiti is removed by the council's waste management team on request via Leisure Operations. The council also has a 'Graffiti Hotline' that can be called by the general public to report graffiti in a public place.

#### **4.11 Maintenance of Buildings, Equipment and Landscape**

The Council holds a variety of paper based and digital records pertaining to the maintenance of buildings, equipment and landscape. Following the reorganisation of the Leisure Services in June 2011 a decision was made to rationalise this information to be maintained within the Councils Asset Management Database 'Confirm'.

The completed data base will hold the following information:-

- Data on all assets in terms of the size, location, manufacturer and condition.
- Maintenance information in terms of how the asset will be maintained and by whom.
- Information on the cost of maintaining each asset or where the asset is maintained by volunteer input the value of that volunteer contribution to managing the site.
- Record all service enquiries, defects and adhoc work undertaken through to resolution.
- Performance monitoring information in terms of completed work and standards achieved.

#### **Implementation Plan**

Service enquiries will go live in February 2012 and in the course of 2012 will also become part of a Haringey specific 'Love Clean Streets' initiative which will allow members of the public to record problems via their smart phone or internet. Members of the public will automatically be updated on the progress of their enquiry directly back to their phone or via email / text message.

Site survey data will be collected throughout 2012 beginning with two tranches of data capture during February to April. The first 12 parks to have their data captured are:

##### **Tranche 1**

- Downhills Park
- Down Lane Recreation Ground
- Markfield Park
- Priory Park
- Stationers Park

##### **Tranche 2**

- Chestnuts Park
- Albert Road Recreation Ground
- Bruce Castle Park
- Paignton Park
- Finsbury Park

- Tower Gardens
- Woodside Park

Once the site survey information is updated and is contained within an all digital format the information will be enhanced by following the staged approach.

#### Stage one

Development of a map showing condition rating and location of assets. The condition rating will be based on the current Asset Management Plan standards of:

A = no works required

B = minor works required

C = major works required

D = replacement required

The works highlighted will then be prioritised according to urgency as per table 6.

Code	Priority	Description	Specification
1	Urgent	Immediate action required	Work, which if not carried out immediately will present a threat to the health and safety of people
2	High	Within 12 months	Work which does not present an immediate threat to the health and safety of people but could do so if not attended to within a reasonable period of time
3	Medium	Within 2 to 5 years	Work which should be undertaken as part of the normal building maintenance programme
4	Low	Monitor deterioration	Work of a minor nature and should be monitored for further deterioration
5	None	No action required	In a condition that no work has been identified

**Table 6: Asset management prioritisation**

#### Stage two

Once condition of features is established, priorities will be set. In the first instance this will involve the replacement of unserviceable features.

#### Stage three

Stage three will involve a gap analysis of further bins, benches, signage, notice boards etc required.

#### Stage four

Stage four will bring together all the information compiled in order to draw up a ten-year maintenance plan for the borough. This plan will then be used to provide evidence to support resource bids.

#### Stage five

When the data set is complete it will be possible to calculate the replacement cost of each site in its entirety. Established tariffs exist to allow valuations to be put on mature trees and other living assets which do not otherwise have recognised

replacement costs. An accurate reflection of the value of each park supports the sensible allocation of resources to maintenance and replacement.

#### **4.12 Maintenance Zoning**

Since our reshaping exercise, Leisure Operations has adjusted maintenance requirements. Leisure Operations will still undertake maintenance requirements as per previous zoning regimes. To supplement the reductions in outputs Leisure Services as a whole are currently engaging further with volunteers and other community groups.

A Volunteer Framework and Action Plan is currently being developed to detail how the council will work with volunteers, community groups and other organisations and this could be implemented by April 2012, subject to consultation.

Review and monitoring of tasks is carried out via on site inspections, staff appraisals and contract monitoring within the QMS.

The park has the following areas to be managed, see table 2 for quantities.

- Shrub beds
- Amenity grass
- Paths
- Privet Hedge
- Metal railings
- Park gates
- Mature trees
- Playground

By assessing the work to be completed during the year, the annual grounds maintenance budget can be calculated and distributed proportionally to each zone. Tasks can also be allocated to partners / volunteer groups as specified in the Volunteer Action Plan. The zoning also helps to raise the standard of the park according to use.

#### **4.14 Playbuilder Project**

Under the previous Government's Playbuilder Initiative Haringey Council was allocated £1.5m for the development of 22 play areas across the borough. During the first year of the programme (2009/10) eleven playground sites were improved including Paignton Park.

The creation of a natural play area in Paignton Park complements the traditional play experiences offered in the adjacent playground where a range of equipment for climbing, sliding, rocking and swinging has been installed.

The natural play features were the subject of consultation with the Friends of Paignton Park, coordinated by Groundwork, and the elements were chosen to provide an imaginative play scene in a landscape setting. The benefit of the natural play area is it provides a play experience not otherwise available in the locality, where children can use natural rather than the usual manufactured play features.

The choice of some low to the ground elements eg hollow, stepping rocks and logs, balance logs and tee pee will provide a play experience for toddlers and children under five. The design allows for balance, climbing, co ordination and strength building.



**Figure 4: Natural play area**

The vertical climbing logs, mounds, nets and fallen tree are included to challenge older children in the age range of 5-13+. The aim of the project is to stimulate the children's imagination in creating games and using the natural play features in different ways.

The arrangement of the equipment has been chosen to encourage social interaction with opportunities for children to sit together or to sit on the peripheral mounds and observe other children playing. A variety of locations for 'hanging out' allowing different groups to use the area at once and also stimulate games where children can be creative and invent their own play ideas.

Visibility across the play area is good, especially for adults. The mounds do enclose the space but with wide gaps in between where the whole space is visible. The area is fenced as part of the play area and, as such, is secure within the wider park. Self-closing gates have been installed. Picnic benches have been installed to provide adult seating in the area.



**Figure 5: Natural play in Paignton Park**

## 5 Sustainability

### 5.1 Environmental Policy

Leisure Services has an Environmental Policy and from this an environmental statement has been developed to cover its operations in parks and open spaces such as Paignton Park. This reads as follows:

The London Borough of Haringey Leisure Services aims to:

- participate in sustainable environmental practices and reduce the amount of non-sustainable practices where feasible;
- reduce the use of water on all parks sites and buildings;
- undertake nature conservation of local flora and fauna;
- promote environmental awareness in the local community;
- measure environmental performance against agreed standards.

The future development of Leisure Operations Environmental Management System (EMS) will link this statement with the current Quality Management System (QMS). Development of the EMS will require careful assessment as certain aspects are similar to the QMS whilst others will need to be created and maintained separately. A feasibility study has been completed and the action plan for implementation has been drawn up.

#### Pesticide Use

Leisure Operations Pesticide Policy outlines the requirements for appropriate handling, storage, usage and reduction in use of pesticides. It specifies the types of pesticide used and for what activities. All fuel and chemicals held at site offices are banded, locked when not in use and records are made of incoming and outgoing material.

In order to reduce the use of pesticides and herbicides, weeds are first removed using manual controls. At non-priority sites where weeds can no longer be controlled manually, chemicals may be used. The main method of controlling weeds and slugs and to increase moisture retention, is to spread a thick layer of recycled woodchip over the shrub beds in spring, topping it up in autumn. Although there is debate on whether or not this is good horticulture practice Leisure Service will continue with this practice until evidence proves it outweighs problems associated with herbicide use and environmental damage through transportation.

Some pesticides are used in Green Flag parks such as Paignton Park, to reduce weeds around static objects such as bins and benches, but this practice is kept to a minimum.

#### Sustainable use of materials

Leisure Operations refrains from the use of non-sustainable peat based products and challenges nursery suppliers to provide alternative supplies. Wolves Lane Nursery currently supplies Leisure Operations with the majority of annual bedding plants, all of which are now grown in peat free soil. Where procurement of other plants from other nurseries is required, peat free grown plants are requested.

Green waste recycling within Haringey parks continues to develop as different recycling avenues are explored. Where possible green waste is recycled on-site; grass cuttings are left on the grass; and hedge cuttings are mulched and placed under the hedge or in other areas of the park. Excess green waste is composted on

site in the staff yard. In autumn when a large amount of green waste is generated, that which cannot be used or composted on site is taken to North London Waste for recycling. The resulting compost can be collected for use in the parks and free compost is often given away at public events.

A monitoring system, which links in with the QMS, is in place to record the amount of green waste that is mulched on site and the amount that goes to North London Waste for recycling, as well as recording the percentage of green waste that is recycled. The system aims for 100% recycled green waste. Leaf litter is already composted on site and utilised by nearby allotments, so there is scope to compost other green waste on site.

Each year when spring and summer bedding is removed to make way for the next planting, it is made available to local residents to take home. Unwanted plants are then composted.

Our infrastructure procurement aim is to use recycled materials where possible. We aim to acquire recycled plastic benches where possible; or where timber is required we seek to use those from sustainable sources.

#### Recycling

Site offices recycle paper, plastic, cans, and glass. Currently these are taken to the main office and placed in the recycling collection point there. As part of the EMS, three recycling bin units were placed in Finsbury Park during 2008 as a trial, which proved successful. This has now been expanded to other key parks including Paignton Park. Recycling bins within the parks aim to be implemented as part of the EMS subject to cost effectiveness and in agreement with the Waste Management department.

#### Pollution reduction

Any new machinery is required to have low vibration levels and low emissions. Machinery is serviced on a regular basis, helping to ensure low emission and pollution levels. We also aim to reduce vehicle emissions through increasing the amount of on-site composting; and through reducing downtime caused by excessive travelling. Staff are required to stay on site for tea-breaks, only going back to their mess-room for lunch and home time. This policy has reduced the time spent driving in vehicles by up to 45mins per gardening team on any given day.

Bonfires are not used for safety reasons as well as health concerns resulting from the smoke.

#### Water efficiency

Drought resistant plants are increasingly being chosen by managers to ensure that they survive the drier and warmer months.

#### Buildings

Management of buildings within parks has now been handed over to the Council's Corporate Property Services. Property Services comply with all environmental and sustainable issues relating to these buildings.

## 5.2 Biodiversity

In 2009 Haringey adopted a biodiversity action plan (BAP). This document informs the council's approach to increasing biodiversity across all areas of its activities.

Parks and open spaces can make a significant contribution to achieving the council's objectives for biodiversity.

*'Biodiversity is all around us: not just in wild places and nature reserves but also in our cities, the places we live and work, our farmland and our countryside. We are an integral part of this biodiversity and exert a major influence over it.'* (Natural England - Biodiversity)

The Department for Environment, Food and Rural Affairs (DEFRA) lists the following numerous reasons why biodiversity matters;

- It plays an important role in tackling climate change.
- It is an indicator of the wider health of our environment.
- It helps to sustain local economies.
- It supports other vital services that sustain life on earth (Ecosystem Services).
- It contributes to our health and wellbeing.
- It is an important part of our cultural heritage and identity.
- It offers opportunities for community engagement and volunteering.
- It provides us with essential products and materials.
- We have a responsibility to conserve biodiversity.

The Biodiversity Action Plan contains the following recommendations for parks and green spaces.

### **5.3 Parks and Green Spaces Habitat Action Plan**

#### **Vision Statement**

- To encourage good conservation practice in parks and green spaces across the London Borough of Haringey, respecting their varied functions and the aspirations of local communities.
- To improve access to nature in Haringey's parks and green spaces, particularly in areas of deficiency in access to natural green space.
- To raise awareness of the importance of parks, squares and green spaces in the conservation of Haringey's biodiversity.

#### **Targets**

- Target 1 – Raise awareness of how parks management can be improved to enhance access to nature for Haringey residents and visitors.
- Target 2 – Undertake biodiversity improvement work in a minimum of 10 LB Haringey parks and green spaces by 2015.
- Target 3 – Increase the number of volunteers recording wildlife in Haringey's parks and green spaces.



Figure 6: Paignton Park

## 6 Community Involvement

### 6.1 Haringey Parks and Open Spaces Volunteer Framework

The Government's spending review 2010 set out an intention to work with the voluntary sector and community groups to develop investment opportunities in public services.

Haringey Council's 'Voluntary Sector Strategy 2011-2016' and the 'Commissioning and Funding Framework for the Voluntary Sector' set out a borough-wide approach to the support of the Voluntary Sector in Haringey. The documents have been produced to help us meet the challenges and opportunities emerging from changes to the public sector.

As part of a wider significant budget reduction within the Council, the budget for provision of the management and operation of Haringey's parks and open spaces has reduced by 51%, effective from 1 April 2011.

Against this context Leisure Services is currently exploring the potential for volunteering to mitigate/improve the Service developing a Framework and Action Plan. This framework sets out the future approach towards the management, operation and ongoing development of volunteering in parks and open spaces. If agreed, the Framework could be implemented in April 2012, subject to the outcome of consultation.

#### Purpose of the Volunteer Framework

The Framework sets out the approach that Leisure Services will take to allocate resources to the voluntary sector in terms of assessing priority needs for the service, developing partner service agreements, available revenue, and determining how delivery is implemented, monitored and evaluated.

The project will examine how volunteering in parks and open spaces might be developed and enhanced.

#### Principles of the Parks Volunteering Framework

In this context the approach to the Framework includes:

- management and maintenance
- safety and Security
- engagement and Inclusion
- provision of activities

Objectives

- to commission an agency to act as the volunteer coordinating link
- establish a base line for practical volunteering hours, excluding meetings and administration
- to produce an Action Plan to deliver a range of parks tasks performed by volunteers to a quality assured standard.
- to resource and maintain a motivated competent pool of parks volunteers to undertake a range of park operational tasks
- to produce a volunteers Handbook to provide information and code of practice

The Approach

The overarching approach will link to Council criteria:

- council priorities
- sustainable Community Strategy outcomes
- maximising outcomes
- impact, effect on community service delivery
- maximising value for money – including short and long-term savings
- local connection/presence in Haringey

The Council shall with its partners:

- identify gaps in service delivery
- determine what one-off tasks or minor park projects could be achieved through corporate volunteering or through schemes such as Community Payback
- determine what level of volunteering is feasible by park or local area.
- determine the roles of BTCV and Groundwork London and HAVCO to avoid duplication of effort
- determine overall resource requirements and how these might be provided.
- identify organisations who might provide specialist volunteering (river, frog life)
- provide volunteers with support through training, information and safety.
- adapt existing recruitment processes to engage volunteers
- produce a volunteer handbook with all policies and operational guidelines
- investigate good practice occurring elsewhere.
- ensure that new Framework is complementary to wider Council initiatives for volunteering
- compare the costs and outcomes achieved from direct service delivery versus volunteering.

For further information and guidance, please refer to “Haringey Council Commissioning & Funding Framework for the Voluntary Sector” and “Haringey Council Voluntary Sector Strategy 2011-2016” - [www.haringey.gov.uk/index/community\\_and\\_leisure/voluntary\\_sector/voluntary\\_sector\\_strategy.htm](http://www.haringey.gov.uk/index/community_and_leisure/voluntary_sector/voluntary_sector_strategy.htm)

Parks Operations – tasks retained

The tasks retained by Parks operations include:

- all grass cutting and strimming including wild flower meadows, but excluding some box-cutting

- pitch and sports marking out
- hygiene - litter collection and tidying
- hedge cutting
- established trees maintenance
- path sweeping
- path edging
- playground, outdoor gyms & ball court safety checks

Volunteer Tasks – (those suitable to be undertaken)

The following parks operational tasks are set for rationalisation / change to facilitate less frequent maintenance / change of use, and thus would be suitable for consideration as Volunteer tasks at local park level:

Shrub beds	Ponds
Rose beds	Hanging baskets
Flower beds	Grass box cutting
Habitat areas	Path edging & detritus removal
Conservation areas	Flower bed edging & detritus removal
Young trees	

#### Planning for Volunteers

There needs to be a consensus amongst stakeholders including decision makers and Friends Groups, parks management, staff and trade unions that promoting more volunteering in parks should occur.

Acceptance that although volunteering is given free, that there are associated costs to be budgeted for:

Volunteer's expenses	Materials
Training costs	Tools
Staff time	Uniform and PPE
Provider agency time	insurances

#### Volunteering

People and organisations become involved in volunteering for a variety of reasons and there are accepted opportunities, threats, risks, advantages and disadvantages associated with volunteering. What is certain is that volunteering has a cost, which has to be measured against benefit.

'Volunteer England' defines a regular volunteer as someone who volunteers at least once per month, and splits volunteering into two categories:

- Formal volunteering - giving unpaid help through groups, clubs or organisations to benefit other people or the environment.
- Informal volunteering - giving unpaid help as an individual to people who are not relatives.

## 6.2 Friends Forum

Haringey residents have proved to be committed to protecting and improving open space within the borough and there over 40 separate Friends of Parks groups, including one for Paignton Park, as well as a borough-wide Haringey Friends of Parks Forum which meets 6 times a year.

The Forum was set up by Friends Groups as an independent network in 2002, one of the first to be established in London. The Forum provides an opportunity for

Friends Groups to work together for the good of Haringey's green spaces. The Forum's 'What We Do and How We Do It' document describes the work of the Friends Groups as such:

Friends Groups do a huge amount and put in thousands of hours of volunteer time to:

- help develop maintenance and management plans for our parks and green spaces
- raise funds for improvements needed
- prevent inappropriate development in parks and green spaces
- plant trees, shrubs and flowers and help create play areas, seating and other facilities
- conduct regular walkabouts with parks staff and produce maintenance updates
- organise activities that encourage local residents to safely use their local open spaces, including festivals involving up to thousands of local people

The forum goes on to explain it's own work: The Forum has been effective in lobbying and campaigning for

- better planning policies as they affect open spaces
- more ambitious and effective open space standards
- greater levels of on-site staffing
- giving support to individual Friends Groups

Friends Groups communicate and co-ordinate through the Forum's email list. The Friends Groups liaise closely with the Council's Leisure Services, and have been key agents in helping to bring in millions of pounds in external funding to improve facilities for local people. They have worked with the Council on achieving Green Flag status for many parks and open spaces. The Forum is supported by Leisure Services and Leisure Officers attend a session during the Forum's meetings to take note of each local Friends Group's issues, and to discuss wider issues of common concern. The Council is publicly committed to active partnership working with Friends Groups and the Forum, and minutes of all Forum minutes are displayed on the Council's website.

The Forum works with Haringey Federation of Residents Associations and the Haringey Allotments Forum. It also links up with similar grass-roots residents' Forums and networks throughout the UK through the London Friends Groups Network and the National Federation of Parks and Green Spaces.

### **6.3 Groups Involved in Paignton Park**

#### **Friends of Paignton Park**

The Friends of Paignton Park were established in 2000 providing a representative voice for local residents concerned about the condition of the park and about safety within Paignton Park. They have been involved in the consultation concerning the park. They promote events such as a nature walks in Paignton Park in conjunction with BTCV and a midsummer "Funday."

#### **Edible Interventions Permaculture Project**

A community group called Edible Interventions has approached the council with the aim of seeing up a project in Paignton Park.

Initial discussions were held at the end of 2011 with further development work due to take place early 2012.

Edible Interventions would manage the project involving local residents and groups for the benefit of the community and wildlife. Local residents will guide and manage volunteers to add to and maintain existing planted areas of the park as well as sustainable gardening areas for food growing. Planting will be low maintenance, wildlife friendly and areas would be maintained by and for the community, rather than individual 'allotments'.

## **7 Conservation and Heritage**

### **7.1 Site History**

Paignton Park was constructed towards the end of the last century. It was built on the site of some old housing. Within a few years the condition of the park had deteriorated significantly, prompting the setting up of the Friends group.

During 2009 the facilities and landscaping in Paignton Park were improved. The play areas were refurbished and a new natural play space was created. Improvement works were carried out to the southern park entrance and a community space was created. New paths were created, furniture installed including an outdoor table tennis and chess table.

These works were done in partnership with Groundwork, who secured the money through working with the Friends of Paignton Park.

## **8 Marketing**

### **8.1 The Marketing Approach**

Marketing Paignton Park involves more than simply publicising and promoting the park, it also involves listening to the users of the park. A common phrase associated with marketing is 'putting the customer at the centre of the business'. This section of the plan will firstly outline how facilities and activities at Paignton Park are promoted and publicised and secondly how Paignton Park users are positioned at the centre of the business.

### **8.2 Publicity**

Haringey.gov.uk

The Haringey website contains extensive information on the borough's parks and open spaces, including Paignton Park, and details the provision of the Parks Service. Information such as locations, facilities and transport links for all Haringey parks and open spaces is available. Policy information such as the Parks and Open Spaces Strategy which draws upon a range of information and seeks to establish a longer term vision for the borough's parks and open spaces is also available.

Detailed information on the Green Flag Award with clear links to the Green Flag park pages within the LBH site can also be viewed.

22% of respondents to the 09/10 residents survey prefer to find out information via the web.

#### **Events Listings**

Listings for events taking place in the borough's parks can be submitted to the web team for inclusion on the Haringey website's 'What's On' page.

This submission can be made internally by a council service or externally by an organisation or individual. Details of how to make this submission are included on the events confirmation letter, sent to all groups holding events within the parks.

YourLondon.gov.uk

The Greater London Authority launched their website in January 2006. This site brings together details of all parks and open spaces in London.

VisitLondon.com

In November 2007 a special feature on Haringey appeared on the Visit London website. In this feature Haringey's parks were mentioned with a link to the park pages on the Haringey website.

### **8.3 Publications**

Your Parks, Sports and Leisure Facilities

A leaflet showing a map of the borough highlighting all parks, sports and leisure facilities helps to market Haringey's parks. This leaflet is produced in summer and winter of each year, and is distributed to all council reception points, libraries, community centres and park cafes for the public to take away.

Not only are all of the borough's parks and open spaces marked on this map, but the Green Flag award winning parks are highlighted by having the Green Flag logo printed over them. This map also shows the parks facilities.

Your Park...

The 'Your Park...' series of leaflets was established in 2005 to initially market the four parks that had been awarded Green Flags. This series has now developed in to a series of leaflets covering parks including Paignton Park.

Haringey People

Haringey People is the Council magazine, distributed six times a year by direct mail to all households within the borough. The magazine is produced by the Council's Central Communications Team which has editorial control over the content.

Independent research shows that Haringey People is the source most often used by residents to obtain information about the Council (45% of respondents to 09/10 residents' survey). A number of articles are published each year promoting the borough's parks.

### **8.4 Campaigns**

Better Haringey Programme

Better Haringey was an environmental improvement programme, launched by the Council in September 2003, with the aim of improving the quality of life for people in Haringey, by tackling some of the borough's biggest problems and making it one of the cleanest boroughs in London.

During the campaign's 7 year reign over £20 million was invested to make Haringey 'Cleaner, Greener and Safer.' Better Haringey was one of the council's five key priorities and was key to realising its ambition of being a top-performing London borough.

As part of the programme, funding was sought to allow for major improvements in many of the council run parks in Haringey, therefore becoming part of the

programmes established and well received publicity campaign that was continually run.

In July 2007 a Better Haringey advertising and publicity campaign was launched with the aim of promoting the borough's parks. The strap line used was 'Parks to be proud of. Love your borough.'

The campaign saw advertising at tube stations, on buses and on billboards throughout Haringey. Adverts were also placed in Haringey People and local newspapers and a media assault was launched to promote various initiatives within the parks.

### **8.5 The Greenest Borough Strategy**

The Greenest Borough Strategy was adopted in July 2008 and sets out how the Council will take forward actions to tackle climate change and embed environmental sustainability into everything it does.

Activities in the strategy are broken down into seven priority areas, with parks mainly aligned to the priority 'Protecting the natural environment' where key objectives include:

- adapt to the impact of climate change on green and open spaces
- actively manage biodiversity
- improve open spaces through partnership action
- increase the use, awareness, appreciation and involvement in our green spaces.

### **8.6 In Bloom Competition**

Up until 2009 the Parks Service co-ordinated the borough's submission into the annual horticultural competition London in Bloom.

As part of the submission, the local Haringey in Bloom competition was run to encourage individuals, community groups, schools and businesses to brighten the borough using floral and shrub displays.

Two internal categories within Haringey in Bloom were run to promote the borough's parks and open spaces: best parks and best bedding categories.

The competition was sponsored by a local garden centre and the Journal newspaper, therefore getting maximum coverage for not only the Parks Service but those parks and open spaces that are entered into the best parks and best bedding display categories.

We are currently exploring ways of running the Haringey in Bloom competition with the emphasis on community groups working within the parks, with a Diamond Jubilee theme.

### **8.7 Events Participation**

In preparation of the events that take place annually throughout Haringey, a display board is used by Leisure Services promoting the parks, open spaces and leisure centres and informs people of the recreational activities available to them.

The board and promotional material will continue to be displayed at a number of locations including the borough's Leisure Centres and will visit events that take place within the parks over the coming year.

## **8.8 Sponsorship**

### **Tree and Bench Sponsorship**

Leisure Operations runs a scheme where members of the public can sponsor the planting of a tree or the installation of a bench in any Council run park and open space. This can be done to commemorate a loved one or an event.

The sponsor pays for the item and planting / installation, thereafter Leisure Operations maintains it subject to certain conditions. Should sponsors wish to, they can also help in maintaining their item.

## **8.9 Consultation and Market Research**

Users of Paignton Park are able to contribute to the management of the park by completing a form known as QAF 32. This form is incorporated into the quality management system operated in Haringey, and allows anyone to comment on the standard of facilities within the park. There is no limitation on the number of times this form can be completed.

Other channels available to the public include the on-line survey 'Your Visit' available on the Haringey website. This survey is advertised on the back of most signs and notice boards within Haringey's Parks. The Haringey website is constantly updated to provide the wider public with information on all of the LBH Park sites and promote upcoming events.

Until 2009 Haringey commissioned Ken McAnespie Consultants (KMC) to conduct an annual survey of the boroughs residents regarding their use (or non-use) of open spaces in Haringey. The data is aggregated to produce summary information that allows comparisons to be drawn across time or across different areas. Respondents are also given the opportunity to add comments and suggestions.

Due to funding reductions this survey is now planned to take place every four years, with the next happening in 2013.

## **8.10 Residents Survey**

The Haringey Residents' Survey is undertaken each year to measure residents' satisfaction with and perception of the council's services. Results are used by council departments to improve services and to measure the effectiveness of initiatives undertaken throughout the previous year.

Between 2001 and 2010 perceived service delivery with parks and open had continuously increased from 34% of residents thinking service delivery was good to excellent, to 69% in 2010. The 2011 survey shows a fall in satisfaction to 65%.

In 2011 an extra question regarding safety in parks and open spaces was added. This showed that 85% of those surveyed felt either very safe or safe when using the borough's parks and open spaces.

Area	Very safe	Safe	Not thought about it	Unsafe	Very unsafe
Central Haringey	12%	82%	1%	4%	1%
Crouch End/ Stroud Green	12%	75%	2%	3%	2%
Muswell Hill	24%	66%	4%	6%	4%
Northern Haringey	10%	70%	8%	12%	8%
Tottenham Hale/ Seven Sisters	6%	73%	4%	13%	4%
Wood Green	11%	71%	5%	9%	5%

Ethnicity	Very safe	Safe	Not thought about it	Unsafe	Very unsafe
White British	19%	70%	2%	6%	2%
Other White	10%	73%	4%	8%	5%
Asian	2%	79%	4%	15%	0%
Caribbean	9%	73%	4%	12%	2%
African	7%	74%	14%	1%	3%
Mixed/other	11%	69%	6%	12%	2%

Tenure	Very safe	Safe	Not thought about it	Unsafe	Very unsafe
Owner Occupied	18%	69%	3%	9%	2%
Council Rented	7%	75%	6%	7%	6%
Other	11%	75%	5%	6%	3%

Social grade	Very safe	Safe	Not thought about it	Unsafe	Very unsafe
AB	24%	64%	5%	6%	1%
C1	15%	72%	2%	8%	3%
C2	5%	81%	2%	9%	4%
DE	6%	75%	5%	8%	4%

**Table 7: Residents' satisfaction survey 2010/11**  
**Understanding feelings of safety by area, ethnicity, tenure and social grade**

## 8.11 KMC Survey 2009

The 2009 survey didn't receive any responses regarding Paignton Park.

# 9 Management

## 9.1 How Haringey's Parks are Managed: An Overview

Paignton Park is managed in accordance with a range of strategies; principally the council's cultural strategy and its community strategy. These strategies set out, in broad terms, the aims and the objectives that the council has adopted, the time scale over which they should be achieved and how they will be measured.

There is also an open spaces strategy which sets out a route from where parks and open spaces are now and where the council would like them to be. As in the case of the overall council strategies, the open spaces strategy sets out time lines and performance indicators.

Parks and open spaces are managed from within Leisure Services. Until the restructure of services in 2011 the key document within the section was the Leisure Services Business Plan. This document described timescales and key performance indicators. These targets are now detailed in the directorate's Place & Sustainability Business Plan.

Each of these key documents is described briefly below.

## 9.2 Haringey's Cultural Strategy

The strategy examines how different partners, agencies and organisations are working together and aims to develop the range and quality of culture and cultural activity available to the people who live and work in Haringey. The strategy looks at:

- how we can grow a firm base that will support and develop the creative and cultural economy,
- how we can develop cultural infrastructure, training and business support,
- ideas and actions that will increase the range of opportunity to participate in cultural activity.

The strategy recognises the important role that parks and open spaces play, and the need to provide support for projects that increase use and access to these areas. Also recognised is the role Leisure Services has taken to create 'Friends of Parks' groups in order to involve the community in the management and maintenance of green spaces.

The Cultural Strategy also aims to work with the Mayor's office, the Greater London Assembly (GLA), London Tourist Board, Lee Valley Regional Park Authority (LVRPA), the police and transport providers, and neighbouring authorities to market the potential of Haringey and north London as visitor destinations, with a focus on significant venues and green spaces.

Further information on Haringey's Cultural Strategy can be found at [http://www.haringey.gov.uk/index/council/strategies\\_and\\_policies/cultural\\_strategy.htm](http://www.haringey.gov.uk/index/council/strategies_and_policies/cultural_strategy.htm)

### **9.3 Haringey's Community Strategy**

The Community Strategy is the overarching plan for the borough to improve the quality of life for people living, working, learning, visiting and investing in Haringey. This strategy sets out the priorities of the Haringey Strategic Partnership (HSP).

The strategy identifies five priorities to make the borough a better place through working together. These priorities are:

- providing modern, better quality, accessible services for everyone who needs them - particularly in health and social care;
- creating safe and confident communities with less fear of crime and the ability to prevent crime and resist committing crimes;
- creating a cleaner, greener environment with better transport and leisure opportunities;
- raising achievement in education and creating opportunities for life long success;
- narrowing the gap between the east and west of Haringey by improving the most deprived neighbourhoods.

### **9.4 Open Space Strategy**

Haringey Leisure Services has adopted an open space strategy for the borough in order to guide the future direction of open space management and development. It also takes into account legislation and national policy.

The Vision Statement, eight strategic objectives and the action plan, which contains 97 actions to be implemented over the short, medium and long term, provide the key structure for this strategy.

The overall strategy has considered and defined the council's position in relation to the key issues of: deficiency, safety, community involvement, education, recreation, social inclusion, culture, biodiversity.

The following is the Council's vision:

*‘To enrich the quality of life for everyone in Haringey by working in partnership to provide safe, attractively designed, well used, well maintained open spaces for the benefit and enjoyment of the whole community.’*

### **9.5 Objectives of the Open Space Strategy**

- To address deficiencies in open space provision across the Borough in order to improve opportunities for local people to access a variety of open space environments.
- To create safe, open space environments that can be enjoyed by all sections of the community.
- To involve the whole community: residents, public, private and voluntary organisations, in the preparation and implementation of individual parks management plans in order to ensure that parks and open spaces contribute fully to the development of sustainable and cohesive local communities.
- To develop the educational role of open space, particularly for young people, in order to promote greater knowledge and understanding of the importance of the natural environment.
- To provide a range of opportunities and facilities for active and passive recreation, which can contribute to, improved mental and physical health and wellbeing.
- To manage and develop parks and open spaces in order to promote social inclusion and usage by all of Haringey’s diverse communities.
- To develop and promote an increased range of opportunities for people to enjoy cultural experiences and activities.
- To promote biodiversity and the conservation, protection and enrichment of species and habitats.

### **9.6 Place & Sustainability Business Plan**

Since the reshaping of Haringey Council services and the reformation of Recreation Services into Leisure Services, the Recreation Services Business Plan has now been replaced with a directorate – Place and Sustainability Business Plan. Leisure Services contributes to the outcomes with the Place and Sustainability Plan by focusing on four key objectives.

These objectives are designed to encompass the issues that face the service on a daily to annual basis and also includes future development. The four headings are included as part of staff appraisals and one to one discussion throughout the year. These four headings are also the basis of the monthly progress reports and Team Briefings to all staff.

The four key Business Plan Objectives are:

- Cleanliness and Presentation - Improving the presentation and cleanliness of parks and open spaces.
- Improvement and Replacement -Improve Recreation Services facilities, physical infrastructure and recycling.
- Usage and Access - Deliver sustainable recreation services and provision across the borough
- Managing and Changing - Improve the Service’s management capacity, processes and practice.

## 9.7 Management Structure

In 2011 the council saw a realignment of services resulting in a complete reshaping.

The Recreation Services Business Unit was restructured into what we now see as Leisure Services. Leisure Services was also moved out of the Adult & Community Services Directorate and into the newly formed Place & Sustainability Directorate within the Council structure.

The Operations and Client functions of the then Parks Service and Sport and Leisure Services were amalgamated. This was in preparation of the Leisure Centre and Bereavement Services functions (including the management of cemeteries) being outsourced in early 2012.

Leisure Services now consists of three units: Client Services, Operations and Commissioning. The day to day management of the parks and open spaces sits within Operations.

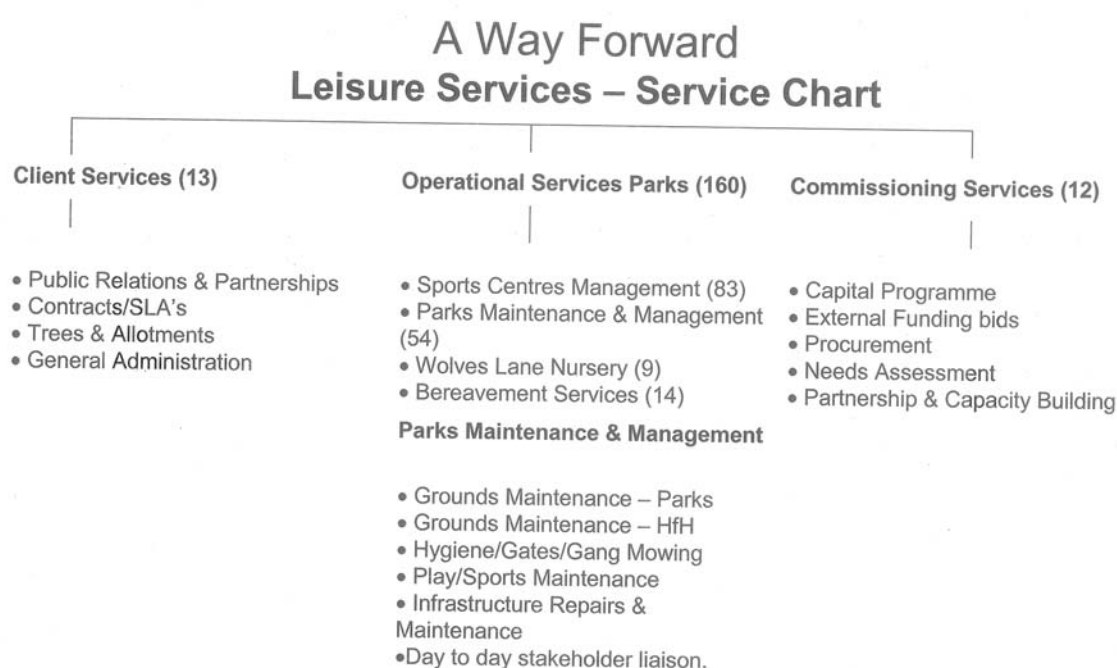


Figure 7: Leisure organisational structure

## 9.8 The Quality Management System

Leisure Operations operates a Quality Management System (QMS) which is accredited with ISO9001:2009 and is externally monitored by BSI. The scope of the Haringey Parks Service QMS includes the monitoring and management of the following services:

- maintenance of parks, open spaces and council-owned trees
- management of excavation for burial
- maintenance of cemetery gardens
- administration of allotments
- management of conservation areas
- management of event-related processes
- management of customer feedback

## 9.9 Investors in People

Haringey Council achieved IiP accreditation across the entire council, gaining it in July 2005 and has retained it ever since.

Under the IIP standard staff training and development is promoted through staff one to ones and twice yearly appraisals. The outcomes of these appraisals are monitored for training needs and managers are encouraged to co-ordinate group training and to take advantage of corporate training through the Council's 'Smart Working' initiative.

### **9.10 Monitoring**

Haringey has employed the Ken McAnespie Consultancy for several years to undertake a user survey. In 2009 over 9,000 questionnaires were sent to borough residents. Respondents were asked to score different attributes for their nearest or most used park and are also offered the opportunity to express views about specific subjects and more generally. Approximately 8% of the surveys were returned and demonstrates steadily increasing levels of satisfaction over the last 4 years in almost every category measured.

Due to budget pressures the KMC Park User Annual Survey hasn't been carried out since 2009, and it has now been decided that instead of taking place every year, the survey will now be conducted every four years with the next due to take place in 2013.

### **9.11 Finance and Funding**

#### **Annual Budget**

Paignton Park sits within the East area of Operational Services which has an overall annual budget of £1.567m. Unlike previous years no capital funding has been allocated to Paignton Park for improvements, although there are other smaller funding streams available.

#### **Parks and Open Spaces Small Grant Scheme**

The Parks and Open Space Small Grant Scheme has been running for a number of years. The scheme offers community groups associated with parks and open spaces - such as Friends of Parks groups - to bid for funding of between £50 and £1000, to support and develop community activity to help meet the council's aims and priorities for improving the borough's parks and open spaces.

The scheme has been running for a number of years and for the past few years the annual budget has been £10,000.

As part of the shift towards engaging with volunteers and community groups to work closer with the council, a larger budget of £20,000 will be available to community groups in April 2012.

The aims and priorities of the grant scheme will also shift slightly to encourage groups to bid for the money so they can undertake improvement works in parks. The new guidelines will be available at the beginning of March 2012, to give community groups sufficient time to develop bids by 1 April 2012.

#### **Events Income**

A number of parks within the borough play host to commercial and community events throughout the year. As part of the financial reorganisation in April 2011 income targets for events were reviewed. New targets have now been set and a policy introduced to ring fence event income for reinvestment in parks infrastructure.

Finsbury Park accounts for approximately 88% of all income received in parks during 2011. Finsbury Park is considered to be a regional venue for events and draws participation from Haringey and surrounding Boroughs.

Therefore, dependent on need a percentage of income received in Finsbury Park will be redistributed to make improvements in other smaller parks.

Each September a review of all income received in parks will be undertaken and a schedule of improvements will be drawn up based on the available funding and identified priorities in each parks management plan. During 2011 Parks event income totalled almost £100,000 and was split between the following types of event during the year.

Type of Event	Income	% Usage
Sports Event	£ 1,969	15%
Community	£ 7,664	14%
School Event	£ 5,749	14%
Sports Training	£ 1,292	11%
Private Hire	£ 6,818	7%
Fundraising	£ 5,264	6%
Filming	£ -	6%
Environmental	£ 25	5%
Concert	£ 39,835	5%
Fitness Training	£ 1,006	4%
Misc	£ -	4%
Cultural & Arts	£ 340	4%
Fun fair	£ 21,866	2%
Circus	£ 3,888	1%
Volunteering	£ -	1%
Vehicle Parking	£ 3,500	1%
Council Event	£ -	0%
<b>Grand Total</b>	<b>£99,215</b>	<b>100%</b>

Table 8: Actual event income Jan –Dec 2011

#### Other Funding Streams

On a smaller scale there are Lottery Grant initiatives such as 'Awards for All', which funds projects that enable people to take part in art, sport, heritage and community activities, as well as projects that promote education, the environment and health in the local community.

## 10 Improvements

### 10.1 Recent Improvements

#### Woodland trail - completed

Plant new trees, low native woodland edge plants and wild flowers along the western edge of the park, with a new path that will form a trail passing up the bank and through the trees.

- will encourage wildlife
- bird and bat boxes
- add interest to grass mounds
- opportunity to introduce educational signs and trim trail equipment along the route

#### Community square - completed

Highlight the main entrance into the park with a new community square.

- a new tree avenue leading to an extra set of steps down to the main park would highlight and open up views into the park
- a small paved events space with seating and features such as water jets
- public art feature at the entrance

#### New path – completed

Create a new path along the desire line from the community square

- forms a continuation of the woodland trail

#### Latimer Road Entrance – completed

Open up this entrance to the park.

- relocate the recycling bins to open views
- new lighting will help to create a more welcoming entrance

#### St Ann's Entrance

Create a more distinct threshold to the park

- bespoke entrance structure
- new bollards and surfacing
- plant bulbs
- up-lighting to dramatically light the distinctive trees

#### Richmond Road Entrance – completed

Create a more welcoming entrance

- replace the existing paving with new hard surfacing
- introduce lighting
- links to the woodland trail

### **10.2 Future Improvements**

Any future improvements will be guided by the Friends of Paignton Park and their future aims and aspirations for the future. These will happen as and when funding becomes available.



Figure 8: Paignton Park

## 11 Action Plan – Next 12 Months

Theme	Actions
Welcoming Place	<ul style="list-style-type: none"> <li>• Introduce Monthly information update to Parks Notice Boards.</li> <li>• Fully resource Park Steward Programme seven days a week May to September.</li> </ul>
Healthy, Safe and Secure	<ul style="list-style-type: none"> <li>• Implement new Dog Control Orders as they apply to each park.</li> <li>• Apply / consider applying for Safer Parks Awards building on success in 2011.</li> </ul>
Clean and Well Maintained	<ul style="list-style-type: none"> <li>• Refine hygiene management plan in each park to reflect local management factors.</li> <li>• Transfer management of remaining buildings to corporate property services to ensure regular maintenance programmes can be maintained.</li> </ul>
Sustainability	<ul style="list-style-type: none"> <li>• Complete all bio diversity actions as set out in the individual bio diversity action plans.</li> <li>• Through BTCV undertake regular conservation management days.</li> <li>• Consider the opportunities for “Local Growing” in parks as part of the wider Allotment Review</li> </ul>
Community Involvement	<ul style="list-style-type: none"> <li>• Continue to work with MPS to connect Neighbourhood Watches to Parks and Friends</li> </ul>

Theme	Actions
	<p>Groups</p> <ul style="list-style-type: none"> <li>• Develop SLA with BTCV to ensure that each friends group receives an organisational health check and development plan for the next three years.</li> <li>• Launch revamp Small Grants Scheme to encourage groups to make a positive impact on there park.</li> </ul>
Conservation and Heritage	<ul style="list-style-type: none"> <li>• Contribute to a Parks Heritage Exhibition to be hosted in local libraries during the Autumn / Winter 2012/13.</li> <li>• Commemorate the dedication of four parks as QEII fields as part of the Diamond Jubilee celebrations.</li> </ul>
Marketing	<ul style="list-style-type: none"> <li>• Promote Parks through the Leisure Services Communication Plan.</li> <li>• Promotion to take places through three themes:- <ul style="list-style-type: none"> <li>○ Diamond Jubilee – Jubilee in Bloom, Queens Tree’s and QEII Fields</li> <li>○ Quality Greenspace – Small grants, tree strategy</li> <li>○ National Celebration Weeks – Love Parks Week, National Tree Week.</li> </ul> </li> </ul>
Management	<ul style="list-style-type: none"> <li>• Complete re-survey and re-specification of maintenance operations in each park.</li> <li>• Construct digital maps and also start to maintain the site through the Confirm Asset Management System.</li> <li>• Review each Parks Management Plan and transfer to an online format.</li> <li>• Produce visual interpretation of management plan to cover next five years.</li> </ul>
Improvements	<ul style="list-style-type: none"> <li>• Investigate through the friends groups and partner organisations ways of funding key priority projects in each park.</li> <li>• Develop a three year external funding strategy for each park.</li> </ul>

Table 9: Next 12 month action plan